WILDLAND FIRE MANAGEMENT PLAN

KIRTLAND'S WARBLER WILDLIFE MANAGEMENT AREA FINAL DRAFT



WILDLAND FIRE MANAGEMENT PLAN KIRTLAND'S WARBLER WILDLIFE MANAGEMENT AREA GREAT LAKES-BIG RIVERS REGION

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UNITED STATES FISH & WILDLIFE SERVICE

ENVIRONMENTAL ACTION STATEMENT

Within the spirit and intent of the Council of Environmental Quality's regulations for implementing the National Environmental Policy Act (NEPA) and other statutes, orders, and policies that protect fish and wildlife resources, I have established the following administrative record and have determined that the action of (describe action): FMF

for Kirtland's Warblar is a categorical exclusion as provided by 516 DM 6, Appendix 1 and 516 DM 2, X Appendix 1. No further documentation will therefore be made. 1.4 B(4) and (5) is found not to have significant environmental effects as determined by the attached Environmental Assessment and Finding of No Significant Impact. is found to have significant effects, and therefore further consideration of this action will require a notice of intent to be published in the Federal Register announcing the decision to prepare an EIS. is not approved because of unacceptable environmental damage, or violation of Fish and Wildlife Service mandates, policy, regulations, or procedures. is an emergency action within the context of 40 CFR 1506.11. Only those actions necessary to control the immediate impacts of the emergency will be taken. Other related actions remain subject to NEPA review. Other supporting documents (list): **Environmental Assessment and FONSI** Public comments - Included in Plan. (1) Initiator Date

TABLE OF CONTENTS

INTRODUCTION	. 1
NEED AND REASON FOR FIRE MANAGEMENT PLAN	. 1
RELATIONSHIP TO LAND MANAGEMENT PLANNING/FIRE POLICY	. 4
AGENCY SPECIFIC FIRE MANAGEMENT POLICY RELATION OF FIRE MANAGEMENT PLAN TO ENABLING LEGISLATION AND PURPOSE OF UNIT SUMMARY OF SIGNIFICANT RESOURCES AND VALUES BROAD MANAGEMENT PLAN DIRECTION PERTINENT TO FMP Land Management Goals Land Management Objectives Desired Future Condition	5 5 5
WILDLAND FIRE MANAGEMENT STRATEGIES	. 6
GENERAL MANAGEMENT CONSIDERATIONS Area-wide Considerations 10 Year Comprehensive Strategy Core Principles WILDLAND FIRE MANAGEMENT GOALS Fire Management Goals in Context of Land Management Plan Fire Management Plan Contribution to Achieve Land Management Plan Goals Contribution of Wildland Fire Goals to Regional/National Plans WILDLAND FIRE MANAGEMENT OPTIONS Wildland Fire Management Options to be Implemented Rationale for Strategies to be Applied to Each FMU DESCRIPTION OF WILDLAND FIRE MANAGEMENT STRATEGIES BY FMU FMU Descriptions FMU Objectives, Standards, Guidelines or Desired Future Condition with Strategies WILDLAND FIRE MANAGEMENT COMPONENTS	6 6 6 7 7 8 8 8
WILDLAND FIRE SUPPRESSION	11 11 12
Preparedness Initial Attack Extended Attack Other Management Considerations WILDLAND FIRE USE PRESCRIBED FIRE Long-Term Program Objectives Annual Preparation Required Staffing Sensitive Resource Considerations Prescription Requirements	13 13 13 14 14 14 14 15 15

Documentation and Reporting 1 Public Information/Interaction 1 NON-FIRE FUEL TREATMENTS 1 Long-term Program Objectives 1 Annual Preparation 1 Required Staffing 1 Sensitive Resource Considerations 1	6
NON-FIRE FUEL TREATMENTS	6
Long-term Program Objectives 1 Annual Preparation 1 Required Staffing 1 Sensitive Resource Considerations 1	6
Annual Preparation	
Required Staffing	6
Sensitive Resource Considerations	
	6
Restrictions	
Documentation and Reporting	7
Public Information/Interaction	7
EMERGENCY REHABILITATION AND RESTORATION	7
Burned Area Emergency Stabilization and Rehabilitation Handbook	7
Pre-Identified Areas with Restoration Needs	
ORGANIZATION AND BUDGET1	9
STAFFING	C
Current Level	
Level Needed to Achieve Wildland Fire Management Goals	C
FUNDING	C
Current Level	Ç
Level Needed to Achieve Wildland Fire Management Goals	9
Additional Support	9
COOPERATIVE AGREEMENTS	9
MONITORING AND EVALUATION2	.0
MONITORING	
Prescribed Fire	U.
1 reserroed 1 fre	0.0
Non-Fire Treatments	
Non-Fire Treatments	U.
Non-Fire Treatments	20
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2	20
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2 Effectiveness of Prescribed Fire Operations 2	20
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2 Effectiveness of Prescribed Fire Operations 2 NATIONAL WILDLAND FIRE PERFORMANCE MEASURES 2	2020
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2 Effectiveness of Prescribed Fire Operations 2	2020
Non-Fire Treatments	2020
Non-Fire Treatments	2020
Non-Fire Treatments	2020202021
Non-Fire Treatments	20202021
Non-Fire Treatments	20202021
Non-Fire Treatments	20
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2 Effectiveness of Prescribed Fire Operations 2 NATIONAL WILDLAND FIRE PERFORMANCE MEASURES 2 APPENDICES 2 APPENDIX A: ARCHAEOLOGICAL AND CULTURAL VALUES IN REFUGE FIRE MANAGEMENT 2 APPENDIX B: ENVIRONMENTAL GUIDELINES FOR FOAM/RETARDANT USE 2 APPENDIX C: PRESCRIBED FIRE DOCUMENTS 2 APPENDIX D: FMU PHYSICAL AND BIOLOGICAL ADDENDUM 3 Physical Characteristics 3 Climate 3 Fire Season 3	200000000000000000000000000000000000000
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2 Effectiveness of Prescribed Fire Operations 2 NATIONAL WILDLAND FIRE PERFORMANCE MEASURES 2 APPENDICES 2 APPENDIX A: ARCHAEOLOGICAL AND CULTURAL VALUES IN REFUGE FIRE MANAGEMENT 2 APPENDIX B: ENVIRONMENTAL GUIDELINES FOR FOAM/RETARDANT USE 2 APPENDIX C: PRESCRIBED FIRE DOCUMENTS 2 APPENDIX D: FMU PHYSICAL AND BIOLOGICAL ADDENDUM 3 Physical Characteristics 3 Climate 3 Fire Season 3 Vegetation 3	20202021
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2 Effectiveness of Prescribed Fire Operations 2 NATIONAL WILDLAND FIRE PERFORMANCE MEASURES 2 APPENDICES 2 APPENDIX A: ARCHAEOLOGICAL AND CULTURAL VALUES IN REFUGE FIRE MANAGEMENT 2 APPENDIX B: ENVIRONMENTAL GUIDELINES FOR FOAM/RETARDANT USE 2 APPENDIX C: PRESCRIBED FIRE DOCUMENTS 2 APPENDIX D: FMU PHYSICAL AND BIOLOGICAL ADDENDUM 3 Physical Characteristics 3 Climate 3 Fire Season 3 Vegetation 3 Wildlife 3	20
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2 Effectiveness of Prescribed Fire Operations 2 NATIONAL WILDLAND FIRE PERFORMANCE MEASURES 2 APPENDICES 2 APPENDIX A: ARCHAEOLOGICAL AND CULTURAL VALUES IN REFUGE FIRE MANAGEMENT 2 APPENDIX B: ENVIRONMENTAL GUIDELINES FOR FOAM/RETARDANT USE 2 APPENDIX C: PRESCRIBED FIRE DOCUMENTS 2 APPENDIX D: FMU PHYSICAL AND BIOLOGICAL ADDENDUM 3 Physical Characteristics 3 Climate 3 Fire Season 3 Vegetation 3 Wildlife 3 Threatened and Endangered Species 3	20202021
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2 Effectiveness of Prescribed Fire Operations 2 NATIONAL WILDLAND FIRE PERFORMANCE MEASURES 2 APPENDICES 2 APPENDIX A: ARCHAEOLOGICAL AND CULTURAL VALUES IN REFUGE FIRE MANAGEMENT 2 APPENDIX B: ENVIRONMENTAL GUIDELINES FOR FOAM/RETARDANT USE 2 APPENDIX C: PRESCRIBED FIRE DOCUMENTS 2 APPENDIX D: FMU PHYSICAL AND BIOLOGICAL ADDENDUM 3 Physical Characteristics 3 Climate 3 Fire Season 3 Vegetation 3 Vegetation 3 Wildlife 3 Threatened and Endangered Species 3 FMU Risk Assessment and Management Potential 4	202012 34566677882
Non-Fire Treatments	2000 2000 201 21 22 33 44 55 66 66 77 78 88 22 66
Non-Fire Treatments 2 EVALUATION 2 Wildland Fire Suppression Operations 2 Effectiveness of Prescribed Fire Operations 2 NATIONAL WILDLAND FIRE PERFORMANCE MEASURES 2 APPENDICES 2 APPENDIX A: ARCHAEOLOGICAL AND CULTURAL VALUES IN REFUGE FIRE MANAGEMENT 2 APPENDIX B: ENVIRONMENTAL GUIDELINES FOR FOAM/RETARDANT USE 2 APPENDIX C: PRESCRIBED FIRE DOCUMENTS 2 APPENDIX D: FMU PHYSICAL AND BIOLOGICAL ADDENDUM 3 Physical Characteristics 3 Climate 3 Fire Season 3 Vegetation 3 Wildlife 3 Threatened and Endangered Species 3 FMU Risk Assessment and Management Potential 4 APPENDIX E: COOPERATOR AND LANDOWNER CONTACTS 4 Cooperator Contacts 4	2000 2000 2011 22 23 24 25 66 66 77 78 88 22 66 66
Non-Fire Treatments	2000 2000 201 21 22 23 24 25 66 66 67 77 88 82 26 66 66 66

APPENDIX G: RISK/MANAGEMENT POTENTIAL EVALUATORS	54
LIST OF FIGURES	
FIGURE 1A – KIRTLAND'S WARBLER WMA LOCATION MAP	36
FIGURE 3 – GRAYLING, MI CLIMATOLOGY	37
LIST OF TABLES	
TABLE 1 – COMMUNITIES AT RISK	9
TABLE 3 – CONDITION CLASS EXPLANATION	39
Table 6 – Management Unit Risk Assessment Table 7 – Management Unit Management Potential Assessment	

INTRODUCTION

NEED AND REASON FOR FIRE MANAGEMENT PLAN

This document establishes a Fire Management Plan (FMP) for the Kirtland's Warbler Wildlife Management Area (WMA). The plan is written as an operational guide for managing the WMA's wildland fire program including the use of prescribed fire. It defines levels of protection needed to ensure (1) safety of employees and visitors and (2) protect resources, given current understanding of the complex relationships in natural ecosystems. It is written to comply with both departmental and service-wide requirements that units with burnable vegetation develop a fire management plan (620 DM 1).

This FMP outlines a program of cost efficient and ecologically responsible suppression of wildland fires. While wildland fire has always been a critical component of warbler habitat, the proliferation of structures on private lands scattered throughout the warbler's historic range requires significant suppression actions to protect those lands, improvements, and the owners/users. There is potential for the use of prescribed fire on the WMA. Lands comprising the WMA were purchased under authority of the Endangered Species Act of 1973 (as amended).

Land management oversight is provided by staff from Seney National Wildlife Refuge in coordination with the Michigan Department of Natural Resources (MIDNR) under a Cooperative Agreement. Fish and Wildlife Service (Service) ownership includes 119 parcels totaling approximately 6,700 acres scattered over eight counties in northern lower Michigan.

HOW FMP ACHIEVES LAND MANAGEMENT PLAN OBJECTIVES

Historically, Kirtland's Warbler has benefited from naturally occurring wildland fires and the suppression of fire has (in part) caused the population decline of this species. The species has been described as "the bird of fire," naturally adapted to fire and utilizing areas regenerated naturally following wildland fire.

The suppression aspects of this plan will provide protection from wildland fires to private lands adjacent to WMA lands. Hazardous fuels treatments of various types may be used to provide some level of protection to adjacent lands. Application of prescribed fire to warbler habitat (when and where possible) will create warbler habitat while providing a minimum level of short-term protection to adjoining private lands by reducing fuels.

MEETING REGULATORY REQUIREMENTS

As no new Federal actions that would affect the environment are included in this Plan, the Plan is deemed a categorical exclusion and requires no additional environmental documentation under the National Environmental Policy Act (NEPA). It is the policy of the Service to provide opportunities for public participation in management planning. This document will be available for a 30-day comment period following completion of the draft Plan.

An intra-Service Section 7 consultation will be conducted to ensure no adverse effects to the warbler or any other Federally threatened or endangered (T&E) species that may be present. Tables with list of both Federal and State T&E species known to occur in the areas herein discussed are found in Appendix D.

Preparation for fire suppression and control is a planned Federal undertaking. Early in planning, the Refuge Manager will inform the Regional Historic Preservation Officer (RHPO) in accordance with established procedures (currently described in the Notice dated December 9, 1999, "Historic Preservation Responsibilities").

Suppression of wildfires on refuges may result in new disturbance to land that may have cultural resources. During fire suppression activities, the Refuge Manager will attempt to avoid impacting known cultural resources sites. Shortly after wildfire suppression involving ground disturbance, the Refuge Manager will contact the RHPO. Most likely, an archeologist will need to investigate the disturbed areas to determine if sites were impacted. If impacted sites are found, additional study, mitigation, or no action as determined by the RHPO in consultation with the State Historic Preservation Officer (SHPO) would follow.

Documentation showing compliance with these and any other regulatory requirements are found in Appendix C.

COLLABORATIVE DEVELOPMENT PROCESS FOR LAND AND FIRE MANAGEMENT PLANS

A revised recovery plan for Kirtland's Warbler is in preparation. The existing recovery plan for the Kirtland's Warbler (1985) contains the guiding principles for management of WMA lands. During formulation of the recovery plan the U.S. Forest Service and State of Michigan were involved as well as the U.S. Fish and Wildlife service. This FMP has been provided to MIDNR and affected local governments for input. In addition, the Cooperative Agreement for management between the Service and MIDNR involves regular communication to insure the use of optimum management strategies.

Continuing opportunities exist for future collaboration in acquisition and management planning of additional land acquisition.

AUTHORITIES FOR FIRE MANAGEMENT PLAN DEVELOPMENT

Authority and guidance for developing and implementing this plan are found in:

- Protection Act of September 20, 1922 (42 Stat. 857; 16 U.S.C.594): authorizes the Secretary of the Interior to protect from fire, lands under the jurisdiction of the Department directly or in cooperation with other Federal agencies, states, or owners of timber.
- Economy Act of June 30, 1932: authorizes contracts for services with other Federal agencies.
- Reciprocal Fire Protection Act of May 27, 1955 (69 Stat. 66, 67; 42 U.S.C. 1856, 1856a and b): authorizes reciprocal fire protection agreements with any fire organization for mutual aid with or without reimbursement and allows for emergency assistance in the vicinity of agency lands in suppressing fires when no agreement exists.
- Disaster Relief Act of May 22, 1974 (88 Stat. 143; 42 U.S.C. 5121): authorizes Federal agencies to assist state and local governments during emergency or major disaster by direction of the President.
- Federal Fire Prevention and Control Act of October 29, 1974 (88 Stat. 1535; 15 U.S.C.2201): provides for reimbursement to state or local fire services for costs of firefighting on federal property.
- Wildfire Suppression Assistance Act of 1989. (P.L. 100-428, as amended by P.L. 101-11, April 7, 1989).
- Departmental Manual (Interior), Part 620 DM, Chapter 1, Wildland Fire Management: General Policy and Procedures (April 10, 1998): defines Department of Interior fire management policies.
- Service Manual, Part 621, Fire Management (February 7, 2000): defines U.S. Fish and Wildlife Service fire management policies.
- National Wildlife Refuge System Administrative Act of 1966 as amended by the National
 Wildlife Refuge System Improvement Act of 1997, 16 U.S.C. 668dd et seq.: defines the National
 Wildlife Refuge System as including wildlife refuges, areas for the protection and conservation of
 fish and wildlife which are threatened with extinction, wildlife ranges, game ranges, wildlife
 management areas and waterfowl production areas. It also establishes a conservation mission for

the Refuge System, defines guiding principles and directs the Secretary of the Interior to ensure that biological integrity and environmental health of the system are maintained and that growth of the system supports the mission.

- National Environmental Policy Act of 1969: regulations implementing the National Environmental Policy Act encourage the combination of environmental comments with other agency documents to reduce duplication and paperwork (40 CFR 1500.4(o) and 1506.4).
- Clean Air Act (42 United State Code (USC) 7401 et seq.): requires states to attain and maintain the national ambient air quality standards adopted to protect health and welfare. This encourages states to implement smoke management programs to mitigate the public health and welfare impacts of Wildland and prescribed fires managed for resource benefit.
- Endangered Species Act of 1973.
- U.S. Fish & Wildlife Service Fire Management Handbook.
- National Fire Plan, Departments of Interior and Agriculture, 2001.
- 10-Year Comprehensive Strategy Implementation Plan, Departments of Interior and Agriculture, 2002.
- Draft Cohesive Strategy for Protecting People and Sustaining Resources in Fire-Adapted Ecosystems.

RELATIONSHIP TO LAND MANAGEMENT PLANNING/FIRE POLICY

AGENCY SPECIFIC FIRE MANAGEMENT POLICY

Fish and Wildlife Service fire management policy is based on the Departmental Manual (620 DM 1) and the 2001 Federal Wildland Fire Policy. **Firefighter and public safety is the first priority**. All Fire Management Plans and activities must reflect this commitment. With the possible exception of instances where the life of another is threatened, no Service employee, contractor, or cooperator will be purposely exposed to life-threatening conditions or situations (See 241 FW 7).

Only trained and qualified people will be assigned to fire management duties. Fire Management personnel will meet training and qualification standards established or adopted by the Service for the position they occupy. Agency Administrators will meet training standards established or adopted by the Service for the position they occupy. Employees who are trained and certified will participate in the wildland fire management program as the situation demands. Non-certified employees with operational, administrative, or other skills will support the wildland fire management program as needed. Agency Administrators will be responsible, be held accountable, and make employees available to participate in the wildland fire management program.

Fire management planning, preparedness, wildland and prescribed fire operations, monitoring, and research will be conducted on an interagency basis with the involvement of all partners when appropriate. Every area with burnable vegetation must have an approved Fire Management Plan. Fire Management Plans must be consistent with firefighter and public safety, values to be protected, and land, natural, and cultural resource management plans, and must address public health issues. Fire Management Plans must also address all potential wildland fire occurrences and may include the full range of appropriate management responses. Fire Management Plans must be coordinated, reviewed, and approved by the responsible agency administrator, to ensure consistency with approved land management plans.

Fire, as an ecological process, will be integrated into resource management plans and activities on a landscape scale and across jurisdictional boundaries as partnerships are developed. Integration of fire into resource management will be based upon best available science. All use of fire for natural and cultural resource management requires an approved plan that contains a formal prescription.

The Service will employ prescribed fire whenever it is an appropriate tool for managing Service resources and to protect against unwanted wildland fire whenever it threatens human life, property and natural and/or cultural resources. Once people have been committed to an incident, these human resources become the highest value to be protected. If it becomes necessary to prioritize between property and natural and/or cultural resources, this is done based on relative values to be protected, commensurate with fire management costs.

Management actions taken on wildland fires must consider firefighter and public safety, be cost effective, consider benefits and values to be protected, and be consistent with natural and cultural resource objectives. Refuges will work with their local cooperators and the public to prevent unauthorized ignition of wildland fires on Service lands.

Structural firefighting is not the functional responsibility of the Service. Service assistance in structure protection should only be performed on an emergency basis to save lives. (See Fire Management Handbook, 1.5.4) Fire management policies and procedures for safety, training and equipment are mandatory. See 241 FW 7 (Safety Operations - Firefighting), 232 FW 6 (Firefighting Training), and 241 FW 3 (Personal Protective Equipment).

Further clarification and interpretation of policy may be found in Section 1.1.2 of the FWS Fire Management Handbook.

RELATION OF FIRE MANAGEMENT PLAN TO ENABLING LEGISLATION AND PURPOSE OF UNIT

The Endangered Species Act is intended to provide protection to listed species through regulations, protection of critical habitat, and any other method that is deemed appropriate. Thus, acquisition of lands suitable for warbler habitat carries out the intent, and management of those lands supports the purpose, of the legislation.

This plan provides a framework for management of critical warbler habitat while providing some protection to adjoining land owners where hazardous fuels can be managed. It also provides an opportunity to restore the natural role, and cycle, of fire to the jack pine (*Pinus banksiana*) ecosystem in which WMA lands are located.

SUMMARY OF SIGNIFICANT RESOURCES AND VALUES

The value of the acquired lands as potential critical habitat for the warbler is the most significant resource value in the WMA. Other values derived from theses lands include habitat for other flora and fauna, especially non-game species of jack pine ecosystems. These lands have been acquired in an effort to consolidate manageable areas of sufficient size to provide adequate warbler nesting habitat. Protection of the land base from further habitat fragmentation is an additional consideration.

BROAD MANAGEMENT PLAN DIRECTION PERTINENT TO FMP

Management, based on the existing Kirtland's Warbler Recovery Plan, will continue to focus on providing high quality forest habitat to benefit the nesting needs of the warbler. Fire management, particularly the use of prescribed fire, can contribute to this management direction by managing and restoring target habitat using the more natural process of fire.

Land Management Goals

The creation, maintenance, and improvement of habitat are the primary land management goals for the WMA. A secondary goal is to return fire to the ecosystem in a manner that better emulates that pre-European disturbance regime.

Land Management Objectives

Objectives in support of the above goals include: (1) provide improved habitat conditions through timber management practices and prescribe fire and (2) continue coordination of management efforts, particularly related to prescribed fire use, with MIDNR and other interested land mangers.

Desired Future Condition

According to the Recovery Plan, the desired future condition (for all Kirtland's Warbler lands, not only Service lands) is adequate habitat (153,000 acres) that supports a self-sustaining population (1,000 nesting pairs). For WMA lands, the desired future condition is management of stands of all age classes in a manner that provides continuous availability of some warbler habitat.

WILDLAND FIRE MANAGEMENT STRATEGIES

GENERAL MANAGEMENT CONSIDERATIONS

Area-wide Considerations

Interagency Relationships

There is an ongoing Cooperative Agreement between MIDNR and FWS for management of the existing lands. Although this relationship is expected to continue, the Agreement is in need of updating. These parcels are in areas normally subject to large, intense, fires with significant wildland-urban interface areas in place and continually expanding and MIDNR is the primary suppression agency providing wildland fire protection to Service lands. Agreements between involved Federal agencies and the state further improve cooperation in fire related activities.

Regional Strategies

No regional strategies related to fire management exist.

Other Collaborative Processes

Some opportunities will result from NEPA requirements while others derive from local user groups. This plan was placed out for public, and cooperator review and input for a 30-day period to insure local concerns were addressed and potential misconceptions cleared.

10 Year Comprehensive Strategy Core Principles

Collaboration

For this FMP, collaboration (meaning input to the planning process) at the local level includes the MIDNR, county, and town governments as well as cooperating Federal agencies. Adjacent landowners (representative stakeholders) will also be involved by having an opportunity to comment during the public review process.

Collaboration beyond the local level is not likely as individual management units are generally less than 160 acres and not adjacent to each other.

Priority Setting

Project proposals (either prescribed fire or wildland fire oriented) will be rated locally for initial priorities. Overall priorities for funding fuel management projects on the WMA will be established at the federal regional level with appropriate input from state and local officials in the immediate area.

Accountability

Accountability for achieving objectives developed in this Plan will be accomplished by reporting results of projects or activities to the National Fire Plan Operations and Reporting System (NFPORS) as it is implemented. For objectives related to suppression, the annual report of fire activity, available from the Zone Fire Management Officer at Leopold WMD in Portage, WI will document results of suppression or prescribed fire actions taken on the WMA.

WILDLAND FIRE MANAGEMENT GOALS

Fire Management Goals in Context of Land Management Plan

The primary fire management goals on the WMA are to protect habitats from premature degradation as a result of unwanted wildland fire and (where possible) use prescribed fire to create warbler habitat.

Accomplishing the second goal would also reestablish the expected fire regime and maintain affected habitats in Condition Class 1 (Table 3).

Fire Management Plan Contribution to Achieve Land Management Plan Goals

Effective wildland fire suppression actions, taken quickly, will prevent excessive damage to adjoining privately owned lands. In addition, mechanically based fuel treatments (when feasible and when placed into an ecological context, i.e., promote openings, not linear clearcuts) may provide some protection as well. The application of prescribed fire will safely and effectively work to achieve management goals established in the Recovery Plan.

Contribution of Wildland Fire Goals to Regional/National Plans

National Fire Plan

Due to the small size and scattered nature of the individual holdings, wildland fire operations are not expected to contribute significantly to any of the National Fire Plan goals. A more detailed description of effects on National Fire Plan Goals is found in the section entitled: National Wildland Fire Performance Measures.

10 Year Comprehensive Strategy

Priorities to Protect Communities and High Risk Watersheds

There are numerous small interface areas near or adjacent to Service land holdings in the WMA. Additionally, many of the holdings are within two miles of the Au Sable River, a high quality trout water with significant public visitation. Communities at Risk, (listed in the Federal Register, Friday, August 27, 2001, Volume 66, Number 160) are listed in Table 1 below. In addition, communities not listed but in close proximity to the lands under this plan are listed in the same table.

Table 1 – Communities at Risk

Community	Listed (Yes/No)
Case Township	No
Foster Township	No
Garfield Township	No
Montmorency Township	No
Richfield Township	No
Rose Township	No
Summerfield Township	No
Winterfield Township	No
Beaver Creek Township	Yes
Frederick Township	Yes
Grayling Township	Yes
Greenwood Township	Yes
Lovells Township	Yes
South Branch Township	Yes

Collaboration among Governments and Representative Stakeholders

Collaboration will occur between the MIDNR, county and local governments and adjacent landowners (representative stakeholders).

Performance Measures and Results Monitoring

The primary performance measure applicable to the WMA involves effective protection of life and property. Once application of prescribed fire is established, a second measure is the restoration of fire to its traditional role to create, maintain, and/or improve affected habitats.

Cohesive Strategy Elements (Draft from USFS)

Institutional Objectives and Priorities

There are numerous refuge units in the Great Lakes-Big Rivers Region of FWS that support large fire-adapted habitats. These areas will receive priority attention. Kirtland's Warbler WMA needs will be addressed within available funding and staffing limitations and subject to broader regional priorities.

Program Management Budgets and Authorities

At the present time, with no recently reported (1991-2002) fire history, and its' status as an unstaffed satellite of Seney NWR, the WMA fails to generate any support from the FIREBASE fire planning and budgeting tool. As occurrence information becomes available and management needs are identified, budget requests will be processed within existing constraints and priorities.

Social Awareness and Support

Due to the small size of the units acquired and their scattered nature, the areas are mostly known only to local residents and local land managers. Educational efforts by the Service and U.S. Forest Service are seasonal in nature, based on escorted tours.

WILDLAND FIRE MANAGEMENT OPTIONS

Wildland Fire Management Options to be Implemented

Due to the scattered nature and small size of the lands within the WMA, the proximity of adjacent landowners and improvements, and high intensity nature of fires in jack pine forests, full suppression (with prescribe fire consideration) is the wildland fire management option of choice. Firefighter safety and that of neighbors and visitors is of primary concern.

Mechanized equipment, when used, will produce the least environmental damage possible.

Rationale for Strategies to be Applied to Each FMU

With the scattered locations of lands involved, potential for extensive areas to be affected, and safety needs of firefighters, suppression is the most reasonable fire management strategy. Actual suppression tactics could range from full, aggressive, suppression to containment between man-made and/or natural fire breaks. Wildland fire use is not an option.

DESCRIPTION OF WILDLAND FIRE MANAGEMENT STRATEGIES BY FMU

FMU Descriptions

All acquisition units will be treated as one FMU. The primary fuel complex is a jack pine/grass/shrub combination. Some wetlands and hardwood forest types also occur. Topographically the entire area is generally flat to gently rolling. Historically, most of the jack pine forest probably would classify as fire regime II. With settlement, its resulting habitat fragmentation, and the introduction of fire suppression the

jack pine forest now generally classifies as fire regime III or IV. Fire regime definitions are displayed in Table 2.

Additional physical and biological descriptive information for the WMA is found in Appendix D.

Table 2 – Fire Regime Groups

Fire	Frequency	Severity	
Regime	(Fire Return		
Group	Interval)		
I	0-35 years	low severity	
II	0-35 years	stand replacement severity	
III	35-100+ year	mixed severity	
IV	35-100+ year	stand replacement severity	
V	>200 years	stand replacement severity	

Most WMA lands are expected to be Condition Class 2, as defined in Table 3. Lightning may be a factor in fire occurrence on the WMA although most extensive fires in the area since settlement have resulted from human causes.

Table 3 – Condition Class Explanation

Condition	Fire Regime Example Management Options
Class	
Condition	Fire regimes are within an historical range and the risk of losing key
Class 1	ecosystem components is low. Vegetation attributes (species composition
	and structure) are intact and functioning within an historical range.
	Where appropriate, these areas can be maintained within the historical fire regime by treatments such as fire use.
Condition	Fire regimes have been moderately altered from their historical range.
Class 2	The risk of losing key ecosystem components is moderate. Fire frequencies
	have departed from historical frequencies by one or more return intervals
v	(either increased or decreased). This results in moderate changes to one or
	more of the following: fire size, intensity and severity, and landscape
	patterns. Vegetation attributes have been moderately altered from their
	historical range. Where appropriate, these areas may need moderate levels
	of restoration treatments, such as fire use and hand or mechanical
	treatments, to be restored to the historical fire regime.
Condition	Fire regimes have been significantly altered from their historical range.
Class 3	The risk of losing key ecosystem components is high. Fire frequencies have
	departed from historical frequencies by multiple return intervals This
	results in dramatic changes to one or more of the following: fire size,
	intensity and severity, and landscape patterns. Vegetation attributes have
	been significantly altered from their historical range. Where appropriate,
	these areas may need high levels of restoration treatments, such as hand or
	mechanical treatments, before fire can be used to restore the historical fire
	regime.

FMU Objectives, Standards, Guidelines or Desired Future Condition with Strategies

The primary fire management objective for the WMA FMU is the protection of adjacent privately owned lands. Wildland fire suppression is the appropriate management strategy to be applied.

Prescribed fire application will be accomplished using standards described in the FWS Fire Management Handbook Chapter 2.

WILDLAND FIRE MANAGEMENT COMPONENTS

WILDLAND FIRE SUPPRESSION

Program Direction

Because this WMA is scattered across eight counties in northern lower Michigan, initial attack suppression action will be provided by MIDNR with backup by local fire departments. Figure 1 shows the relative location of these units.

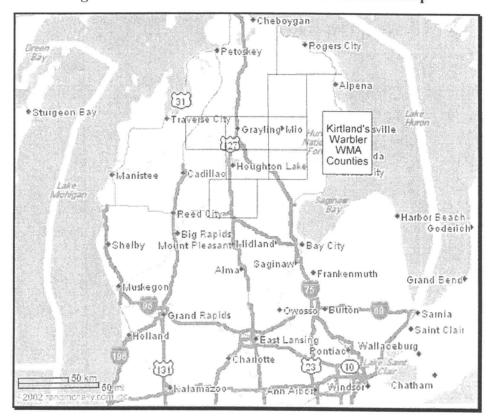
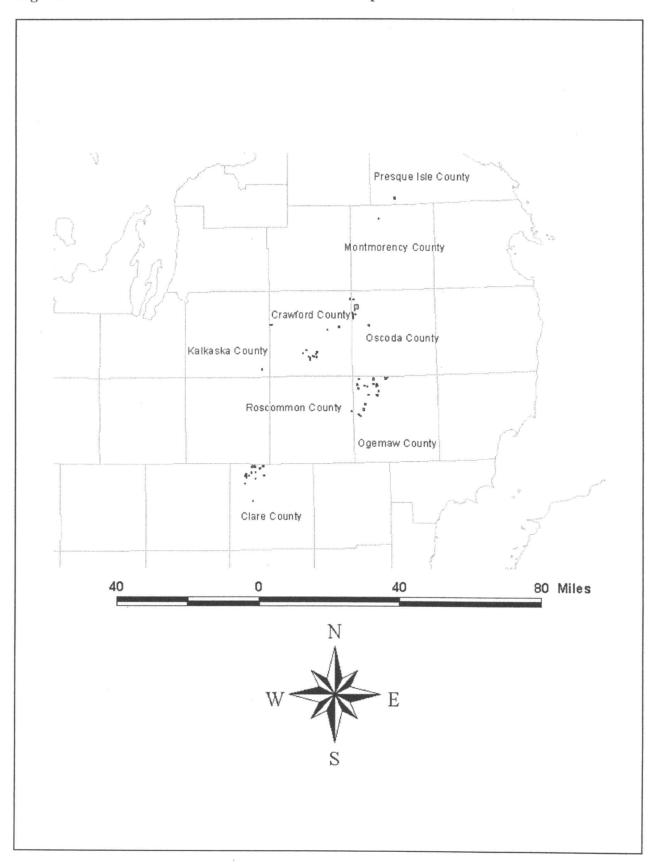


Figure 1a - Kirtland's Warbler WMA Location Map

Figure 1b - Kirtland's Warbler WMA Location Map



Preparedness

Prevention and Community Education

Prevention and community education will not be undertaken solely by FWS. Any efforts will be coordinated with MIDNR or local fire departments. They have the contacts and local infrastructure to deliver programs of this type.

Community Assistance and Grant Programs

Currently there are no agreements for assistance with local fire departments. Should agreements be established, involved local fire departments will then be eligible for Rural Fire Assistance grants through the Department of the Interior.

Training and Qualifications

Departmental and FWS policy requires that all personnel engaged in suppression and prescribed fire duties meet the standards set by the National Wildfire Coordinating Group (NWCG). As suppression will supplied by either MIDNR or local fire departments, their qualification requirements will be accepted in accordance with existing national level agreements/guidance.

Readiness

As no suppression can be readily furnished by FWS, readiness will be the responsibility of either MIDNR or local fire departments providing protection.

Detection

With the proximity of adjacent landowners and public roads, detection is expected to be by means of public contact with appropriate authorities. A lack of fire history in the approximately twenty years since initial acquisition indicates wildland fire is an infrequent occurrence. During periods of very high to extreme fire danger, MIDNR and the U.S. Forest Service conduct additional ground and aerial patrols as necessary.

Aircraft Operations

Aircraft operations would be expected only for large fires. As the Service lacks sufficient qualified personnel for those operations, they would be handled with interagency assistance following appropriate U.S. Forest Service and Department of Interior procedures and policies.

Initial Attack

Initial attack operations would be undertaken by either MIDNR or local fire departments. The nature of the vegetative cover limits effectiveness of local fire department equipment. Types of equipment and numbers of personnel needed for initial attack will be determined by MIDNR planning and response procedures.

Extended Attack

Although the parcels are relatively small, the nature of fire in a jack pine forest make it likely that active suppression operations would exceed the initial burning period. Extended attack operations would be conducted by MIDNR using their extensive experience and pre-planned procedures. For fires extending for several days, the Service will provide a resource advisor to assess fire effects, damages and input biological needs into the suppression planning process.

Other Management Considerations

Clean Air Act

The area of the WMA is a Class II air quality area. Wildland fires could have significant short-term effects on local air quality. Although these effects are unavoidable, suppression operations will nonetheless attempt to minimize emissions within the safety requirements of firefighters on the ground.

Endangered Species Act

Of primary concern within the wildlife management area is the protection of the Kirtland's warbler. The warbler is adapted to a community where fire is a natural force and has provided a specific habitat condition used for nesting. With reduced acreages of nesting habitat and shrinking, contiguous, areas of potential habitat, wildland fire suppression to protect active nesting habitat within recovery plan guidelines is critical.

Several other federally listed species have been reported in the counties that make up the WMA. They include Houghton's goldenrod, Pitcher's thistle, dwarf lake iris, Hine's emerald butterfly, and bald eagle. Wildland fires are not expected to have significant effects on these species. Prescribed fire operations that maintain or enhance habitat will also be designed to mitigate potential adverse effects, i.e. seasonality, fire intensity and others.

Other Legislation or Codified Rules

In regards to Cultural Resources, procedures in Appendix A will be followed.

WILDLAND FIRE USE

There will be no wildland fire use on the Wildlife Management Area. Reasons include the lack of qualified on-site Service personnel needed to maintain the required documentation, generally small acreages involved, risk to adjacent property, and risk to visitors and/or residents. On most parcels it is anticipated that a wildland fire with stand replacement potential would extend beyond Service boundaries within the first or second burning period.

PRESCRIBED FIRE

Long-Term Program Objectives

The primary program objective is the creation of new habitat and maintenance of existing habitats. Prescribed fire is the tool that most closely mimics the historic, natural process. Current management involves the use of mechanical biomass removal followed by either additional mechanical treatment to replant or reseed the area. Prescribed fire use would be beneficial to the habitat because: 1) it would return nutrients to the soil, 2) would promote native understory plant diversity and 3) reduced likelihood of introducing exotic plant species.

Annual Preparation

Planning for each burn season begins the year prior to that season. The Refuge Forester, Refuge Biologist and Refuge Prescribed Fire Specialist (with assistance from the Zone FMO) will plan prescribed fire projects, based on the goals and objectives in this plan. Budget requests will be prepared and submitted, by assigned deadlines, into FIREBASE. A Prescribed Burn Boss, qualified at the expected level of complexity for each proposed prescribed fire will conduct a field reconnaissance of the proposed burn location with the FMO, and appropriate staff to discuss objectives, special concerns, and gather all necessary information to write the burn plan. After completing the reconnaissance, the Prescribed Burn Boss will write the prescribed burn plan.

Both neighbors and cooperators will have opportunities for input into the planning process. Examination of U.S. Geological Survey (USGS) Topographic Quadrangles at a scale of 1:24,000 indicates numerous residences adjacent to or within ½ mile of the Service's boundary. In Appendix F, maps derived from 1:100,000 scale USGS quadrangles provide a broad overview of the approximate center of each management unit. Markers (Clare-6, Ogemaw-1) on the maps match the management unit designations in Tables 6 and 7 of Appendix D.

Required Staffing

Personnel needed to conduct the prescribed fires on the WMA will come from other FWS units. As part of the planning process, the prescribed burn boss will determine, for each individual burn, the numbers and types of positions required. Depending on qualifications and the nature of current and future cooperative agreements, both MIDNR and local fire department personnel would be welcome participants in prescribed fire operations.

Sensitive Resource Considerations

In regards to Cultural Resources, procedures found in Appendix A will be followed.

Beyond the warbler, no other threatened or endangered species (T&E) are known to be present on WMA lands. Because there is potential for other listed species to be present, should pre-burn reconnaissance indicate their presence, an intra-Service Section 7 consultation will be initiated. Efforts will be made to determine potential fire effects on any T&E species present using literature searches, biological consultation and review of existing on-line databases. Lists of Federal and Michigan listed T&E species are found in tables in Appendix D.

Prescription Requirements

Prescriptions will describe in detail the acceptable ranges of fire behavior and parameters of weather and fuel moisture content or other site variables that are used to define the prescription, acceptable smoke duration and patterns of dispersal, seasons when the burns can be done, and other specific parameters. The use of fire behavior and smoke management prediction aids (e.g., BEHAVE, RXWINDOW, nomograms, SASEM, is recommended).

Prescribed Fire Plan Elements

The prescribed fire plan is a site specific action plan describing the purpose, objectives, prescription, and operational procedures needed to prepare for and safely conduct the burn. The treatment area, objectives, constraints, and alternatives will be clearly outlined. No burn will be ignited unless all prescription parameters of the plan are met. Fires not within those parameters will be suppressed. As part of the plan, minimum contingency resources will be listed.

Prescribed Fire Plans will follow the format contained in the FWS Fire Management Handbook. This format is reproduced in Appendix C. Each burn plan will be reviewed by the Refuge Forester, Prescribed Fire Specialist, Zone FMO, and Prescribed Fire Burn Boss. The Project Leader has the final authority to approve the burn plan. The term burn unit refers to a specific tract of land to which a prescribed burn plan applies. Smoke management will be addressed in accordance state regulations.

Documentation and Reporting

Effects Monitoring

Monitoring of prescribed fires is intended to provide information for quantifying and predicting fire behavior and its ecological effects on Service resources while building a historical record. Monitoring measures the parameters common to all fires: fuels, topography, weather and observed fire behavior. In addition, ecological changes such as species composition and structural changes in vegetation will be monitored after a fire. This information will be very

useful in fine-tuning the prescribed burn program. During prescribed burning, monitoring should include mapping, weather data, site and fuel measurements and direct observation of fire characteristics such as flame length, rate of spread and fire intensity. Operational monitoring provides a check to insure that the fire remains in prescription and serves as a basis for evaluation and comparison of management actions in response to measured, changing fire conditions, and changes such as fuel conditions and species composition. Monitoring actions are addressed in the Prescribed Fire Plan as illustrated in Appendix C.

Cost Accounting

All costs of planning, implementation and first order, post-fire, monitoring will be charged to the appropriate cost code. This data may be tracked in several locations including FIREBASE, the National Fire Plan Operations and Reporting System (NFPORS) as well as the Federal Financial System (FFS). Detailed cost tracking provides for constantly improving cost estimates for budget purposes.

Public Information/Interaction

In order to support and improve the efficacy of the prescribed fire program, it is necessary to insure that the affected public is well informed as to the purposes of prescribed fire activities. Early contact with local residents, community leaders and neighbors and providing an opportunity for planning process input through public meetings and review goes a long way towards reducing burn day questions and concerns.

NON-FIRE FUEL TREATMENTS

Long-term Program Objectives

The primary program objective is the regeneration and maintenance of existing habitats. Current management involves the use of mechanical biomass removal (timber harvest). To the extent possible, treatments are coordinated with MIDNR to achieve recovery plan objectives. Additional mechanical treatment may be required following harvest to establish new jack pine stands. Even with the initiation of a prescribed fire program on the WMA, some areas will likely require mechanical treatment to achieve habitat objectives.

Annual Preparation

The reconnaissance conducted as part of the planning process will identify potential cultural sites and they will be surveyed in accordance with Regional Office guidance found in Appendix A.

Required Staffing

Equipment and personnel to accomplish mechanical treatment may come from Seney, MIDNR under contract or agreement; or under a private sector contract. Service staffing under the second two options would be limited to one person to monitor project for compliance with agreement or contract. Most force account operations would require 2-3 equipment operators with a monitor.

Sensitive Resource Considerations

Beyond the warbler, no other threatened or endangered species (T&E) are known to be present on the WMA. Because there is potential for other listed species to be present, should pre-operation reconnaissance indicate their presence, a formal Section 7 consultation will be initiated. Efforts will be made to determine potential effects on any T&E species present using literature searches, biological consultation and review of existing on-line databases. Lists of Federal and Michigan listed T&E species are found in tables in Appendix D.

While minor amounts of fugitive dust may be produced, air quality is not expected to be affected by mechanical operations.

Restrictions

Equipment

There are no restrictions on the type of equipment used. Soil moisture conditions may require temporary delays to prevent soil damage and reduce erosion probabilities.

Seasonal

Seasonal restrictions may be in place during high rainfall periods. The only other seasonal restriction anticipated involves delay of operations until other species nesting is complete.

Documentation and Reporting

Effects Monitoring

Monitoring of mechanical operations is intended to provide information for quantifying and predicting ecological effects on resources while building a historical record. In addition, ecological changes such as species composition and structural changes in vegetation will be monitored after each operation. Operational monitoring provides a basis for evaluation and comparison of management actions. Possible monitoring actions addressed in the Prescribed Fire Plan as illustrated in Appendix C are usable for mechanical operations as well..

Cost Accounting

All costs of planning, implementation and first order, post-operation, monitoring will be charged to the appropriate cost code. This data may be tracked in several locations including FIREBASE, NFPORS as well as FFS. Detailed cost tracking provides for constantly improving cost estimates for budget purposes.

Public Information/Interaction

Land purchases from willing sellers began in 1980 with the most recent purchase in 1998. Habitat management by the Service has consisted of timber harvest followed by replanting or reseeding efforts on over 2,500 acres. Cowbird trapping and area closures in nesting areas have been common since the mid-1970's. MIDNR and the U.S. Forest Service have been actively managing habitat, including the application of prescribed fire, since the mid-1970's. A successful program of fire application requires opportunities for public input. Coordination of basic information dissemination with both MIDNR and U.S. Forest Service is critical to ensure optimum public support for fire management in all its' land management roles.

EMERGENCY REHABILITATION AND RESTORATION

Burned Area Emergency Stabilization and Rehabilitation Handbook

While wildland fire may occur on the WMA, the flat to rolling topography is not likely to require stabilization or rehabilitation. An exception is where proximity to streams (i.e. Au Sable River and others) may create an erosion problem with resultant sedimentation and aquatic habitat degradation. There is potential for damage to access roads during suppression operations due to the generally sandy soil most roads are built on. These needs would be addressed during or immediately following suppression operations. All other rehabilitation needs would be addressed following the guidance found in the Burned Area Emergency Stabilization and Rehabilitation Handbook.

Pre-Identified Areas with Restoration Needs

There are no pre-identified areas with restoration needs within the WMA. As management actions increase the basic knowledge about habitat conditions, some areas with potential restoration needs may be appended to this plan.

ORGANIZATION AND BUDGET

STAFFING

Current Level

This is no resident staffing on the WMA. Management oversight, including forestry and fire operations is provided from Seney NWR. The WMA is a satellite unit of Seney. Seney staff provides for coordination with MIDNR in all aspects of land management on the WMA including fire suppression..

Level Needed to Achieve Wildland Fire Management Goals

Due to the scattered nature of WMA lands, and lack of reported fire history since 1991, the precise level of additional staffing needed is unknown. Under current conditions one wildland fire specialist is needed and several firefighters could be needed for wildland fire suppression operations. Staff borrowed from other stations (Shiawassee, Ottawa, Big Oaks and more distant stations) or interagency prescribed fire modules for prescribed fire operations should be adequate to accomplish stated objectives. As a fire history is developed and prescribed fire is applied, FIREBASE will begin to show staffing needs.

FUNDING

Current Level

Current funding is adequate for purposes of management oversight. Prescribed fire project funding will be allocated using the FIREBASE process on a project by project basis.

Level Needed to Achieve Wildland Fire Management Goals

To achieve wildland fire management goals, additional funding for on-site capability, contract services, or to pay salary and travel costs of remotely located FWS employees would be necessary. For prescribed fire application, the needed funding can be requested through FIREBASE.

Additional Support

No additional support is needed under current conditions.

COOPERATIVE AGREEMENTS

No formal agreements exist for wildland fire suppression with MIDNR. Under state statues MIDNR has primary responsibility for wildland fire suppression. The cooperative agreement for management of Kirtland's warbler lands does contain language for cooperative prescribed fire application with MIDNR. The National Interagency Agreement (All of Us) does provide a framework for assistance from the U.S. Forest Service and National Park Service, the closest Federal partners for both suppression and prescribed fire assistance.

MONITORING AND EVALUATION

MONITORING

Prescribed Fire

Minimum Levels

At the least, permanent photo points should be installed and documented on each management unit. Before and after photos will document the overall visual changes following prescribed fire operations.

Intermediate Levels (NPS Fire Monitoring Handbook)

The National Park Service Fire Monitoring Handbook, 2001 is scheduled to become the de facto monitoring guidance for all Federal land management agencies. Monitoring at levels 1 and 2 is preferred as a minimum level.

Maximum Levels

If and when it becomes feasible, fire monitoring should become part of a comprehensive refuge monitoring program. All monitoring, i.e. species surveys, water level monitoring, vegetation changes, fire effects and others would be integrated into one program supporting adaptive management.

Non-Fire Treatments

Minimum Levels

At the least, permanent photo points should be installed and documented on each management unit. Before and after photos will document the overall visual changes following mechanical operations.

Volume/Weight Removed Measures

At a higher level, information about the volume or weight of biomass removed is valuable to quantify treatment effects.

EVALUATION

Wildland Fire Suppression Operations

Review of Outside Resource Performance

Evaluation of outside resources (MIDNR, other overhead or resources) will occur in accordance with guidance in the Fire Management Handbook, Section 3.6, Reviews.

Review of Internal Service Actions

Evaluation of Service suppression actions, if any, will be handled the same as the review of outside resource performance. Again the guidance found in the Fire Management Handbook, Section 3.6, Reviews will be followed.

Effectiveness of Prescribed Fire Operations

The effectiveness of prescribed fire operations will be judged using the monitoring results developed in the section on monitoring above.

NATIONAL WILDLAND FIRE PERFORMANCE MEASURES

National Fire Plan Goal 1: With no fire history available for the WMA, there are, currently, no reductions in acres or costs to be achieved. As public involvement in WMA management increases, there is some potential to improve cooperative suppression operations and the viability of the interagency prevention program in the eight county WMA area.

National Fire Plan Goal 2: Projects or activities that relate to hazardous fuels reduction would be entered into NFPORS and reported through that system. The current overall fuel condition class of the WMA is estimated as 60 % Class 2, 10% Class 1, and 30% Class 3 (condition class definitions are found in Table 3).

National Fire Plan Goal 3: As management of lands within the WMA moves forward and prescribed fire is applied, the habitats affected will move toward their original fire-adapted condition. Prescribed fire application would be beneficial in restoring the role fire in maintaining natural habitat conditions. Current WMA acreages are insignificant in the northern lower peninsula to have any measurable effect on National Fire Plan Goals. Service lands only constitute approximately 6,700 acres or 4.4% of the 153,000 acres identified as necessary in the Kirtland's Warbler Recovery Plan (1985). That 153,00 acres represents a small part of the fire adapted jack pine ecosystem found in the northern Lower Peninsula of Michigan.

National Fire Plan Goal 4: Six of the communities within the eight county WMA are listed as communities at risk (see Table 1) in the Federal Register. An additional eight are in close proximity to Service lands and can be considered at risk. Cooperative efforts with other federal and state agencies may provide additional community assistance.

APPENDICES

APPENDIX A: ARCHAEOLOGICAL AND CULTURAL VALUES IN REFUGE FIRE MANAGEMENT

Preparation for prescribed fires (such as constructing fire lines) are subject to Section 106 of the National Historic Preservation Act. The procedures in the Notice dated December 8, 1999, "Historic Preservation Responsibilities," apply to the planning and preparation for conducting prescribed fires.

Efforts to control wildland fires (including prescribed fires that get out of control) are also subject to Section 106 of the National Historic Preservation Act. We will meet our obligations under this act in the following ways:

When the land covered by a wildfire has been inventoried to identify cultural resources, and the cultural resources have been evaluated for significance according to the criteria for the National Register of Historic Places, the Fire Management Officer will direct ground disturbing fire suppression efforts around (will avoid impacting) historic properties. Nevertheless, evidence of a previously undetected cultural resource may be encountered. The project leader shall immediately notify the Regional Historic Preservation Officer (RHPO). The RHPO will take immediate steps to have the cultural resource evaluated and protected, as appropriate, to the extent required by law and policy. This may require arranging for a qualified professional to visit and evaluate the site's importance and recommend a course of action. An evaluation and decision on the disposition of the cultural resource should be made within 48 hours of the discovery unless the project's schedule allows greater flexibility.

When the land covered by a wildfire has not been inventoried for cultural resources and wildfire suppression activities do result in ground disturbing activities, we will take the following action. Soon after fire control, the project leader will contact the RHPO to arrange for an archeologist to investigate the disturbed areas to determine if sites were affected.

Refuge operations and maintenance funds (sub-activity 1261) will pay the cost of these activities unless the action is an emergency archeological and historic property survey in unstable areas prone to further degradation (i.e., erosion) following a wildland fire or in association with an emergency fire rehabilitation treatment. Emergency archeological and historic property surveys in unstable areas prone to further degradation (i.e., erosion) following a wildland fire or in association with an emergency fire rehabilitation treatment, and archeological, historic structure, cultural landscape, and traditional cultural property resource stabilization and rehabilitation can be funded with emergency rehabilitation funding (sub-activity 9262).

APPENDIX B: ENVIRONMENTAL GUIDELINES FOR FOAM/RETARDANT USE

The following guidelines should be followed to minimize the likelihood of retardant chemicals entering a stream or other body of water.

- No use of either foam or retardant chemicals within 300' of any waterbody.
- During training or briefings, inform field personnel of the potential danger of fire chemicals, especially foam concentrates, in streams or lakes.
- Locate mixing and loading points where contamination of natural water, especially with the foam concentrate, is minimal.
- Maintain all equipment and use check valves where appropriate to prevent release of foam concentrate into any body of water.
- Exercise particular caution when using any fire chemical in watersheds where fish hatcheries are located.
- Locate dip operations to avoid run-off of contaminated water back into the stream.
- Dip from a tank rather than directly from a body of water, to avoid releasing any foam into these especially sensitive areas.
- Use a pump system equipped with check valves to prevent flow of any contaminated water back into the main body of water.
- Avoid direct drops of retardant or foam into rivers, streams, lakes, or along shores. Use alternative methods of fire line building in sensitive areas.
- Notify proper authorities promptly if any fire chemical is used in an area where there is likelihood of negative impacts.
- While it is preferable that drops into or along any body of water not occur, it is possible that the
 fire location and surrounding terrain make it probable that some retardant may enter the water.
 The person requesting the retardant (such as the incident commander) must balance the impacts
 on the environment, i.e., potential fish kill, with the resources and values to be protected from the
 fire.

APPENDIX C: PRESCRIBED FIRE DOCUMENTS

Prescribed Fire Plan Format

COVER PAGE

Refuge or Station:	
Unit:	
Prepared By:	Date:
Prescribed Fire Planner	
Reviewed By:	Date:
Refuge Manager	
Reviewed By:	Date:
Prescribed Burn Boss	
Reviewed By:	Date:
Regional Fire Management Coordinator	
Reviewed By:	Date:
(Others)	

The approved Prescribed Fire Plan constitutes the authority to burn, pending approval of Section 7 Consultations, Environmental Assessments or other required documents. No one has the authority to burn without an approved plan or in a manner not in compliance with the approved plan. Prescribed burning conditions established in the plan are firm limits. Actions taken in compliance with the approved Prescribed Fire Plan will be fully supported, but personnel will be held accountable for actions taken that are not in compliance with the approved plan.

Approved By:	Date:

PRESCRIBED FIRE PLAN

Refuge:			Refuge Burn Number:		
Sub Station:			Fire Number:		
Name of Area:			Unit Number:		
Acres to be Burned:			Perimet	er of Burn:	
Legal Lat.: Long.:		T	R	S	
Legal Description	:				

County:

Is a Section 7 Consultation being forwarded to Fish and Wildlife Enhancement for review? Yes No (circle).

(Page 2 of this PFP should be a refuge base map showing the location of the burn on Fish and Wildlife Service land)

The Prescribed Fire Burn Boss/Specialist must participate in the development of this plan.

I. GENERAL DESCRIPTION OF BURN UNIT

Physical Features and \	Vegetation C	Cover Types ((Species,	height,	density,	etc.):
-------------------------	--------------	---------------	-----------	---------	----------	--------

Primary	Resource	Objectives	of Unit	(Be specific.	These are	management	goals):

1.

2.

3.

Objectives of Fire (Be specific. These are different than management goals):

1.

2.

3.

Acceptable Range of Results (Area burned vs. unburned, scorch height, percent kill of a species, range of litter removed, etc.):

1.

2.

3.

II. PRE-BURN MONITORING

Vegetation Type	Acres	%	FBPS Fuel
			Model

Habitat Conditions (Identify with transect numbers if more than one in burn unit.):

Type of Transects:

Photo Documentation (Add enough spaces here to put a pre-burn photo showing the habitat condition or problem you are using fire to change/correct. A photo along your transect may reflect your transect data.):

Other:

III. PLANNING AND ACTIONS

Complexity Analysis Results:

Site preparation (What, when, who & how. Should be done with Burn Boss):

Weather information required (who, what, when, where, how, and how much):

Safety considerations and protection of sensitive features (Adjacent lands, visitors, facilities, terrain, etc., and needed actions. Include buffer and safety zones. Be specific, indicate on a burn unit map. Map should be a USGS quadrangle if possible, so ridges, washes, water, trails, etc. can be identified.)

Special Safety Precautions Needing Attention (Aerial ignition, aircraft, ignition from boat, etc.):

Media Contacts (Radio stations, newspaper, etc., list with telephone numbers):

Special Constraints and Considerations (Should be discussed with Burn Boss):

Communication and Coordination on the Burn (Who will have radios, frequencies to be used, who will coordinate various activities.):

IV. IGNITION, BURNING AND CONTROL

Scheduling	Planned or Proposed	Actual
Approx. Date(s)		
Time of Day		

Acceptable Range of Prescription Elements - Complete for Each Applicable Fuel Model

BEHAVE Fuel Model:	Low	High	Actual
Temperature			
Relative Humidity			
Wind Speed (20' forecast)			
Wind Speed (mid-flame)			
Cloud Cover %	2		
Wind Direction	Between	:	

BEHAVE Fuel Model:	Low	High	Actual
ENVIRONMENTAL CON	DITONS		
Soil Moisture			
1 hr. Fuel Moisture			
10 hr. Fuel Moisture			
100 hr. Fuel Moisture			
Woody Live Fuel Moisture			
Herb. Live Fuel Moisture			
Litter/Duff Moisture			
FIRE BEHAVIOR			
Type of Fire (H, B, F)			
Rate of Spread			
Fireline Intensity			
Flame Length			
Energy Release Component			
NFDRS Fuel Model Used:			

Cumulative effects of weather and drought on fire behavior:

Ignition Technique (Explain and include on map of burn unit. Use of aerial ignition must be identified in this plan. Last minute changes to use aircraft will not be allowed and will be considered a major change to the plan. This will require a resubmission):

Prescribed Fire Organization (See Section VII, Crew and Equipment Assignments. All personnel and their assignments must be listed. All personnel must be qualified for the positions they will fill.)

Other (If portions of the burn unit must be burnt under conditions slightly different than stated above, i.e., a different wind direction to keep smoke off of a highway or off of the neighbors wash, detail here.)

Prescription monitoring (Discuss monitoring procedure and frequency to determine if conditions for the burn are within prescription):

V. SMOKE MANAGEMENT

- Make any Smoke Management Plan an attachment.
- Permits required (who, when):
- Distance and Direction from Smoke Sensitive Area(s):
- Necessary Transport Wind Direction, Speed and Mixing
- Height (Explain how this information will be obtained and used):
- Visibility Hazard(s) (Roads, airports, etc.):
- Actions to Reduce Visibility Hazard(s):
- Residual Smoke Problems (Measures to reduce problem, i.e., rapid and complete mop-up, mop-up of certain fuels, specific fuel moistures, time of day, etc.):
- Particulate emissions in Tons/Acre and how calculated
 - Estimated before the burn:
 - Actual after the burn:

VI. FUNDING AND PERSONNEL

Activity Code:

Costs

	Equipment & Supplies	Labor	Overtime	Staff Days
Administration				
(planning,				
permits, etc.)				
Site				
Preparation				
Ignition &				
Control				
Travel, Per				
Diem				
Total	0	0	0	0

VII. BURN-DAY ACTIVITIES

Public/Media Contacts on Burn Day (List with telephone numbers):

Crew & Equipment Assignments (List all personnel, equipment needed, and assignments. The following is not an all inclusive list for what you may need.)

- Burn Boss/Manager -
- Ignition Specialist -
- Ignition Crew -
- Holding Specialist -
- Holding Crew -
- Aircraft Manager -
- FWBS -
- Dispatcher-
- Other -

Crew Briefing Points (Communications, hazards, equipment, water sources, escape fire actions, etc. To be done by Burn Boss. Refer to Safety Considerations in Planning Actions and points listed below):

Ignition Technique (Methods, how, where, who, and sequence. Go over what was submitted in Section IV and any changes needed for the present conditions.) Attach ignition sequencing map if necessary:

Personnel Escape Plan:

Special Safety Requirements:

Go-No-Go Checklist:

Holding and Control:

- Critical Control Problems:
- Water Refill Points:
- Other:

Contingency Plan:

- Holding Plan Failure (Are there dedicated crews standing by to initial attack or will people doing
 other jobs be called upon to do initial attack, who must be called in case of an escape, what radio
 frequencies will be used, etc.)
 - Initial Escape
 - Escape Exceeding 1 Burning Period:
- Smoke Management Plan Failure
- Fire Behavior Outside Prescription
- Other

Mop Up and Patrol:

- Resources needed
- Duration

Rehabilitation Needs:

DI 1202 Submission Date:

Special Problems:

VIII. CRITIQUE OF BURN

Were burn objectives within acceptable range of results? (Refer to Section I):

What would be done differently to obtain results or get better results?

Was there any deviation from plan? If so, why?

Problems and general comments:

IX. POST-BURN MONITORING

Date: Refuge Burn Number:

Length of Time after Burn:

Vegetative Transects:

Comments on Habitat Conditions, etc.:

Photo Documentation:

Other:

X. FOLLOW-UP EVALUATION

Date: Refuge Burn Number:

Length of Time after Burn:

Vegetative Transects:

Comments on Habitat Conditions, etc.:

Photo Documentation:

Other:

Other:

Monitoring Plan

Critique of Burn
Were burn objectives within acceptable range of results?
What would be done differently to obtain results or get better results?
Was there any deviation from approved plan? If yes, why?
Problems and general comments:
POST-BURN MONITORING
Date: Refuge FIREBASE Project Number:
Length of time since burn:
Vegetative Transect:
Comments on Habitat conditions, etc.:
Photo Documentation:
Other:
FOLLOW-UP EVALUATION
Date: Refuge FIREBASE Project Number:
Length of time since burn:
Vegetative Transect:
Comments on Habitat conditions, etc.:
Photo Documentation:

Burn Severity Data Matrix

	Unburned (5)	Scorched (4)	Lightly Burned (3)	Moderately Burned (2)	Heavily Burned (1)	Not Applicable (0)
Substrate (litter/duff) (S)	Not burned	Litter partially blackened: duff nearly unchanged; wood/leaf structures unchanged	Litter charred to partially consumed: upper duff layer burned; wood/leaf structures charred but recognizable.	Litter mostly to entirely consumed leaving light colored ash; duff deeply burned; wood/leaf structures unrecognizable	Litter and duff consumed leaving fine white ash; mineral soil visibly altered, often reddish.	Inorganic This may be used in grasslands where there is only sand as a substrate and no organic material or where litter/duff layer is lost due to disturbance (as in a gopher mound, badger/fox den, ant hill, etc.)
Vegetation (understory /brush/herbs) (V)	Not burned	Foliage scorched and attached to supporting twigs. Bases of stems of brush lightly browned with blisters visible, but stems still standing. In grasslands, most cured grasses/forbs still left standing after the burn. Green plants are essentially unaffected.	Foliage and smaller twigs partially consumed. Stems of brush burned at bases with heavy blistering. Many stems burned through and fallen over, but not consumed. Most cured forbs, grasses and sedges are burned but may not all be consumed. In grasslands, cured grasses burned off and fallen over. Most are consumed, but some may lay on the ash unburned. There may still be a small percentage of stems left standing. Green plants are discolored.	Foliage, twigs and small stems consumed. Stems of brush burned off and consumed. There will still be charred "stubs" sticking out of the ground where the brush was growing from. All cured forbs, grasses, sedges are consumed. In grasslands, cured grasses are all consumed. Any plants are brown and shriveled.	All plant parts consumed leaving some or no major stems/trunks. Stems of brush burned off and consumed. "Stubs" where shrubs once grew are burned off the ground line. Cured and green grasses, fobs & sedges are completely consumed.	None present

GO/NO-GO Checklist

NWCG PRESCRIBED FIRE GO/NO-GO CHECKLIST

Yes	No	Questions
		Are ALL fire prescription Elements Met?
		Are ALL smoke management specifications met
		Has ALL required current and projected fire weather forecast been obtained and are they favorable?
		Are ALL planned operations personnel on-site, available and operational?
		Has the availability of ALL contingency resources been checked, and are they available?
		Have ALL personnel been briefed on the project objectives, their assignments, safety hazards, escape routes, and safety zones?
		Have ALL pre-burn considerations identified in the prescribed fire plan been completed or addressed?
		Have ALL the required notifications been made?
	Are ALL permits and clearances obtained?	
		In your opinion, can the burn be carried out according to the prescribed fire plan and will it meet the planned objective?

If all questions were answered "YES" proceed with a test fire. Document the current conditions, location, and results.

Prescribed Fire Burn Boss	Date
Refuge Manager	Date

APPENDIX D: FMU PHYSICAL AND BIOLOGICAL ADDENDUM

The Kirtland's Warbler Wildlife Management Area consists of 119 parcels covering 6,684 acres in eight counties of northern Lower Michigan. Properties within the WMA have been acquired from willing sellers. The original intent of acquisition was to consolidate ownerships adjacent to MIDNR lands managed for the warbler. Approximately 1,000 acres are still in need of acquisition to achieve FWS ownership goals. Acquisition began in 1980 with the most recent acquisition occurring in 1998.

Physical Characteristics

The physical characteristics of the WMA are consistent with most of the northern half of the Lower Peninsula of Michigan. Topographically, the land is flat to gently rolling. Landforms are glacially derived.

Soils are generally classified as in the Kalkaska or Grayling series. These series consist of very deep, somewhat excessively drained soils formed in sandy deposits on outwash plains, valley trains, moraines, and stream terraces. They have rapid permeability. Slopes range from 0 to 70 percent. This soil type appears to support the majority of the warbler breeding population.

Several rivers cut through the eight county area providing outstanding cold water fisheries and extensive recreational opportunities. The best known is the Au Sable River, others include the Muskegon and Manistee and their tributaries.

Climate

Climatologically, the area is subject to cold winters with some lake effect snows common in the northern portion. Summers are warm and humid. Three climatology charts are presented below, ranging from Gaylord (northernmost), to Grayling to Houghton Lake (southernmost). The climatology from Gaylord is found in the figure below.

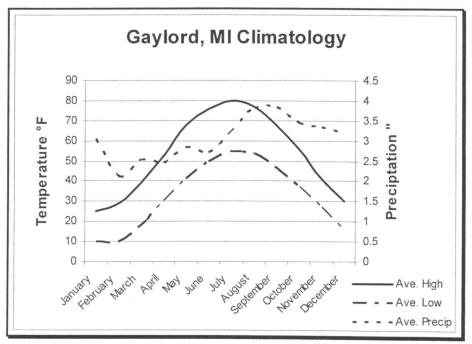


Figure 2 – Gaylord, MI Climatology

The Gaylord area is most subject to climatic variation, influenced by the proximity of Lakes Michigan and Huron. Average precipitation ranges from 36.59" at Grayling to 33.42" at Grayling and 29.45" at Houghton Lake. Seasonal precipitation is similar at Grayling and Houghton Lake basically following the temperature curve. Gaylord maintains a higher precipitation occurrence in the fall (September-December).

Mean temperatures vary little with Houghton Lake reporting slightly warmer average temperatures than either of the other stations. July is the warmest month with average highs of 80 F at Gaylord and Grayling and 81 F at Houghton Lake. The average growing season in the area varies from 110 to 120 days.

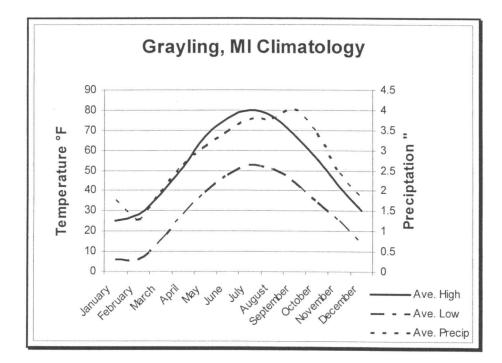


Figure 3 – Grayling, MI Climatology

Fire Season

The fire season in the area is typically bimodal. From the time of snow disappearance to green-up, generally from April to late May or early June, is the spring fire season. This is generally the most active season as fuels are dry, and the preceding months are generally the driest of the year. Winds during this period also tend to be higher although we have no empirical data available to document this assertion.

Following the first frost and until snow cover there is frequently a fall fire season. This season is not generally as active as the spring season and in some years shows little or no activity.

Vegetation

The primary vegetative cover on Service lands is jack pine forest with interspersed openings of grass or shrubs and occasional areas of hardwood forest. There is insufficient information to detail acres of cover types to develop hazard fuel assessments. Shrub and tree species to be found include: white ash (Fraxinus americana), green ash (Fraxinus pennsylvanica var. subintegerrima), sugar maple (Acer saccharum), red maple (Acer rubrum), bigtooth aspen (Populus grandidentata), trembling aspen (Populus tremuloides), red oak (Quercus rubra), pin oak (Quercus palustris), blueberry (Vaccinium spp.), various species of ferns, and several species of grasses.

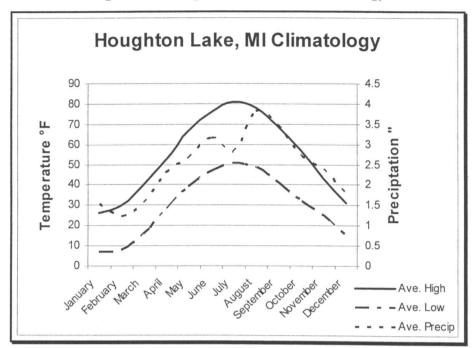


Figure 4 - Houghton Lake, MI Climatology

Wildlife

While no wildlife species lists have been developed for the WMA, numerous bird species are known to be present. Birds that can be reasonably expected to be found within the eight counties of the WMA include: 14 species of warblers, turkey (*Meleagris gallopavo*), wood ducks (*Aix sponsa*), mallards (*Anas platyrhynchos*), several species of woodpeckers and others.

Mammalian populations are expected to include: black bear, (*Ursus americanus*), coyote, (*Canis latrans*), eastern chipmunk, (*Tamias striatus*), fox squirrel, (*Sciurus niger*), gray squirrel, (*Sciurus carolinensis*), long-tailed weasel, (*Mustela frenata*), mink, (*Mustela vison*), muskrat, (*Ondatra zibethicus*), porcupine, (*Erethizon dorsatum*), raccoon, (*Procyon lotor*), red fox, (*Vulpes vulpes*), red squirrel, (*Tamiasciurus hudsonicus*), river otter, (*Lutra canadensis*), snowshoe hare, (*Lepus americanus*), striped skunk, (*Mephitis mephitis*), Virginia opossum, (*Didelphis virginiana*), white tailed deer, (*Odocoileus virginianus*), woodchuck, (*Marmota monax*). Many small mammals such as field mice and voles are also likely residents.

Threatened and Endangered Species

Other than Kirtland's warbler, no other federally listed T&E species are documented on units of the WMA. Table 4 lists federally listed species expected to be found in Michigan.

Table 4 - Federally Listed Threatened or Endangered Species

Common Name	Scientific Name	Status
	BIRDS	
Bald Eagle	Haliaeetus leucocephalus	T
Kirtland's Warbler	Dendroica kirtlandii	Е
Piping Plover	Charadrius melodus	Е
	MAMMALS	
Canada Lynx	Lynx canadensis	T
Eastern Puma	Puma concolor cougar	Е
Indiana Bat	Myotis sodalist	Е
Gray Wolf	Canis lupus	Е
INSECTS: I	BUTTERFLIES & MOTI	HS
Karner Blue Butterfly	Lycaeides melissa samuelis	Е
Mitchell's Satyr Butterfly	Neonympha mitchellii	Е
	mitchellii	
	PLANTS	
American hart's-tongue	Asplenium scolopendrium	
fern	var. americanum	Т
Dwarf lake iris	Iris lacustris	T
Eastern prairie fringed		
orchid	Platanthera leucophaea	T
Fassett's locoweed	Oxytropis campestris	T
Houghton's goldenrod	Solidago houghtonii	T
Lakeside daisy	Hymenoxys herbacea	T
Michigan monkey-flower	Mimulus glabratus var.	
	michiganensis	Е
Pitcher's thistle	Cirsium pitcheri	T
Small whorled pogonia	Isotria medeoloides	T

Michigan State Threatened or Endangered Species

Table 5 is derived from the Michigan Natural Features Inventory and includes those state T&E species reported in, or reasonably expected to be found in the eight county WMA.

Table 5 – State Listed Threatened or Endangered Species – Kirtland's Warbler WMA

Clare County

Common Name	Scientific Name	Status
	Birds	
Common loon	Gavia immer	T
Osprey	Pandion haliaetus	T
	Plants	
Ginseng	Panax quinquefolius	T

Crawford County

Common Name	Scientific Name	Status
	Birds	
Common loon	Gavia immer	T
Osprey	Pandion haliaetus	T
Red-shouldered hawk	Buteo lineatus	T
	Insects	
Dusted skipper	Atrytonopsis hianna	T
	Plants	
Calypso or fairy-slipper	Calypso bulbosa	T
False-violet	Dalibarda repens	T
Fleshy stitchwort	Stellaria crassifolia	T
Ginseng	Panax quinquefolius	Т
New England violet	Viola novae-angliae	T
Prairie or pale agoseris	Agoseris glauca	T
Rough fescue	Festuca scabrella	T
Vasey's rush	Juncus vaseyi	T

Kalkaska County

Common Name	Scientific Name	Status
	Birds	
Common loon	Gavia immer	T
Osprey	Pandion haliaetus	T
	Plants	
Canada rice-grass	Oryzopsis canadensis	T
Hill's pondweed	Potamogeton hillii	T
Whorled pogonia	Isotria verticillata	Т
	Reptiles	
Spotted turtle	Clemmys guttata	T

Montmorency County

Common Name	Scientific Name	Status
	Birds	
Common loon	Gavia immer	T
Red-shouldered hawk	Buteo lineatus	T
	Plants	
Calypso or fairy-slipper	Calypso bulbosa	T
Limestone oak fern	Gymnocarpium robertianum	T
Prairie or pale agoseris	Agoseris glauca	T
Rough fescue	Festuca scabrella	T
Whorled pogonia	Isotria verticillata	T
Yellow pitcher-plant	Sarracenia purpurea ssp heterophylla	T

Ogemaw County

Common Name	Scientific Name	Status
*	Birds	
Common loon	Gavia immer	T
Osprey	Pandion haliaetus	T
Red-shouldered hawk	Buteo lineatus	Т
	Plants	
False-violet	Dalibarda repens	T
Fragile prickly-pear	Opuntia fragilis	E
Rough fescue	Festuca scabrella	Т

Oscoda County

Common Name	Scientific Name	Status
	Birds	
Common loon	Gavia immer	T
Prairie warbler	Dendroica discolor	E
Red-shouldered hawk	Buteo lineatus	Т
Trumpeter swan	Cygnus buccinator	T
	Insects	
Dusted skipper	Atrytonopsis hianna	T
	Plants	
Prairie or pale agoseris	Agoseris glauca	T
Rough fescue	Festuca scabrella	T

Presque Isle County

Common Name	Scientific Name	Status
	Birds	
Common loon	Gavia immer	T
Common tern	Sterna hirundo	T
Migrant loggerhead shrike	Lanius ludovicianus migrans	E
Osprey	Pandion haliaetus	T
Prairie warbler	Dendroica discolor	E
Red-shouldered hawk	Buteo lineatus	T
	Insects	•
Hine's emerald	Somatochlora hineana	E
Lake Huron locust	Trimerotropis huroniana	T
	Plants	
Bayonet rush	Juncus militaris	T
Bulrush sedge	Carex scirpoidea	T
Calypso or fairy-slipper	Calypso bulbosa	T
Hill's pondweed	Potamogeton hillii	T
Lake cress	Armoracia lacustris	T
Lake Huron tansy	Tanacetum huronense	T
Pine-drops	Pterospora andromedea	Т

Roscommon County

Common Name	Scientific Name	Status	
	Birds		
Common loon	Gavia immer	T	
King rail	Rallus elegans	E	
Least bittern	Ixobrychus exilis	T	
Osprey	Pandion haliaetus	T	
Yellow rail	Coturnicops noveboracensis	T	
	Plants		
Calypso or fairy-slipper	Calypso bulbosa	T	
Rough fescue	Festuca scabrella		
	Reptiles		
Spotted turtle	Clemmys guttata		

FMU Risk Assessment and Management Potential

Due to the scattered nature of the lands of the WMA, a wildland fire risk assessment of each of the 53 management units (1 to many individual parcels) was conducted using information from county platbooks and U.S. Geological Survey topographic maps. The assessment uses an Excel spreadsheet to record information and calculates a relative risk. Factors considered include the fire regime and condition class as defined in the 10-year Comprehensive Strategy (USDA, USDI, 2001), distance from fire protection resources, road class for access, percentage of boundary adjacent to MIDNR lands, presence of petroleum extraction operations, power line presence and pipeline presence. A summary of the risk rating of each management unit is found in Table 6

Table 6 – Management Unit Risk Assessment

Management Unit	Management Unit Acres	Acres - Extreme Risk	Acres - High Risk	Acres - Moderate Risk
Clare-1	40.00			40.00
Clare-2	40.00			40.00
Clare-3	80.00	80.00		
Clare-4	40.00	40.00		
Clare-5	275.01			275.01
Clare-6	100.00			100.00
Clare-7	80.00			80.00
Clare-8	160.00	160.00		
Clare-9	40.00			40.00
Clare-10	485.00			485.00
Clare-11	160.00	160.00		
Crawford-1	159.00			159.00
Crawford-2	40.00			40.00
Crawford-3	38.78			38.78
Crawford-4	80.00		80.00	
Crawford-5	49.85			49.85
Crawford-6	100.02			100.02
Crawford-7	52.52			52.52
Crawford-8	150.00			. 150.00
Crawford-9	40.00			40.00
Crawford-10	40.00			40.00
Crawford-11	50.00			50.00

Management Unit	Management Unit Acres	Acres - Extreme Risk	Acres - High Risk	Acres - Moderate Risk
Kalkaska-1	80.00			80.00
Montmorency-1	40.00			40.00
Ogemaw-1	160.00			160.00
Ogemaw-2	320.00			320.00
Ogemaw-3	115.35			115.35
Ogemaw-4	174.69			174.69
Ogemaw-5	108.68			108.68
Ogemaw-6	50.00			50.00
Ogemaw-7	80.00			80.00
Ogemaw-8	181.91			181.91
Ogemaw-9	210.03			210.03
Ogemaw-10	80.08			80.08
Ogemaw-11	80.00			80.00
Ogemaw-12	140.00			140.00
Ogemaw-13	20.00			20.00
Ogemaw-14	38.40			38.40
Ogemaw-15	40.00			40.00
Ogemaw-16	80.00			80.00
Ogemaw-17	149.90			149.90
Ogemaw-18	475.00			475.00
Ogemaw-19	80.00			80.00
Ogemaw-20	19.25			19.25
Oscoda-1	70.00			70.00
Oscoda-2	30.10		30.10	
Oscoda-3	40.00			40.00
Oscoda-4	320.89			320.89
Oscoda-5	80.00			80.00
Oscoda-6	800.00			800.00
Oscoda-7	80.00			80.00
Presque Isle-1	200.00			200.00
Roscommon-1	40.00			40.00
Totals	6,684.46	440.00	110.10	6,134.36

A similar first order assessment was made of the management potential of each management unit. This assessment used the surrounding ownership, presence or absence of petroleum extraction operations, power lines and pipelines as well as the acreage in the unit. A summary of the management potential rating of each unit is found in Table 7.

Table 7 – Management Unit Management Potential Assessment

Management	Management	Acres -	Acres -	Acres -
Unit	Unit Acres	High Potential	Moderate Potential	Poor Potential
Clare-1	40.00	40.00		
Clare-2	40.00			40.00
Clare-3	80.00			80.00
Clare-4	40.00	40.00		
Clare-5	275.01	275.01		
Clare-6	100.00		100.00	
Clare-7	80.00			80.00
Clare-8	160.00		160.00	
Clare-9	40.00	40.00	8.	
Clare-10	485.00		485.00	
Clare-11	160.00	160.00		
Crawford-1	159.00		159.00	
Crawford-2	40.00		40.00	
Crawford-3	38.78		38.78	
Crawford-4	80.00	80.00		
Crawford-5	49.85	49.85		
Crawford-6	100.02	100.02		
Crawford-7	52.52	52.52		
Crawford-8	150.00	150.00		
Crawford-9	40.00	40.00		
Crawford-10	40.00		40.00	
Crawford-11	50.00		50.00	
Kalkaska-1	80.00		80.00	
Montmorency-1	40.00	40.00		
Ogemaw-1	160.00		160.00	
Ogemaw-2	320.00		320.00	
Ogemaw-3	115.35		115.35	
Ogemaw-4	174.69	174.69		
Ogemaw-5	108.68	108.68		
Ogemaw-6	50.00		50.00	
Ogemaw-7	80.00	80.00		
Ogemaw-8	181.91		181.91	
Ogemaw-9	210.03		210.03	
Ogemaw-10	80.08		80.08	
Ogemaw-11	80.00	80.00		
Ogemaw-12	140.00		140.00	
Ogemaw-13	20.00		20.00	
Ogemaw-14	38.40	38.40		
Ogemaw-15	40.00	40.00		
Ogemaw-16	80.00	80.00		
Ogemaw-17	149.90	149.90		
Ogemaw-18	475.00	475.00		
Ogemaw-19	80.00	80.00		

Management Unit	Management Unit Acres	Acres - High Potential	Acres - Moderate Potential	Acres - Poor Potential
Ogemaw-20	19.25	19.25		
Oscoda-1	70.00		70.00	
Oscoda-2	30.10		30.10	
Oscoda-3	40.00	40.00		
Oscoda-4	320.89		320.89	
Oscoda-5	80.00	80.00		
Oscoda-6	800.00	800.00		
Oscoda-7	80.00	80.00		
Presque Isle-1	200.00		200.00	
Roscommon-1	40.00	40.00		
Totals	6,684.46	3,433.32	3,051.14	200.00

A detailed assessment of each management unit will be conducted as habitat management operations are considered.

APPENDIX E: COOPERATOR AND LANDOWNER CONTACTS

Cooperator Contacts

The following individuals were sent copies of the FMP for review.

Cooperator	Address
MIDNR	
Scott Heather	Roscommon Operation Center 8717 N. Roscommon Rd. Roscommon, MI 48653
	Mr. Heather responded on April 9, 2003 (during the FMP public review period) by stating that the plan looked good.
Lee Osterland	Roscommon Field Office P.O. Box 218 Roscommon, MI 48653
Larry Allwardt	Grayling Field Office 1955 N. I75 Blvd. Grayling, MI 49738
Page Perry	Altanta Field Office 13501 M-33 Atlanta, MI 49709
Elaine Carlson	Mio Field Office 191 S. Mt. Tom Rd. Mio, MI 48647

Adjacent Landowner Contacts

Lists of adjacent landowners will be developed for each individual prescribed fire plan. In most instances the adjacent land owner will be MIDNR. Other parcel owners may change frequently as many parcels are held for recreational purposes.

Cooperative Agreement

The text of the cooperative agreement between U.S. Fish and Wildlife Service and Michigan Department of Natural Resources is reproduced on the following pages.

FWS# 14-16-0003-91-961

COOPERATIVE AGREEMENT
BETWEEN THE
U.S. FISH AND WILDLIFE SERVICE
U.S. DEPARTMENT OF THE INTERIOR
AND THE
DEPARTMENT OF NATURAL RESOURCES
STATE OF MICHIGAN

I. BACKGROUND. AUTHORITY AND PURPOSE:

This Cooperative Agreement is entered into by and between the Department of Natural Resources, State of Michigan, hereinafter called the "DNR" under Sections 3..321 and 299.201 of the Michigan Compiled Laws, and the Fish and Wildlife Service, United States Department of the Interior hereinafter called the "Service, acting by and through the Regional Director, Region 3, under the authority of the Endangered Species Act (87 stat. 889. 16 U.S.C. 1531-1543 As amended; the Migratory Bird Conservation Act of February 18, 1929 (45 Stat. 1222 et seq), as amended (16 U.S.C. 668dd- 668jj); and in accordance with the policy of cooperation with the various states expressed in Section 6 of the Endangered Species Act.

The DNR has been created under the laws of the State of Michigan to provide an adequate and flexible system for the protection, development, and use of natural communities that include lakes,' streams, fish, wildlife, plant life, endangered and threatened species, and other outdoor resources, and the DNR has a responsibility for management of the Kirtland's warbler and other wildlife within the boundaries of the State of Michigan.

The Service has as its responsibility the management of migratory birds and the recovery of endangered and threatened species and seeks to maintain and increase populations of the endangered Kirtland's warbler so they may continue to exist on earth.

It is the mutual desire of the DNR and Service to work in harmony for the purpose of cooperatively acquiring and managing Service-owned Kirtland's warbler habitat in Michigan in order to bring additional land under appropriate habitat management to maximize long-term nesting and recruitment on Service-owned land. This Agreement supersedes #14-16-0003-82-930, dated March 31, 1982, between the Service and DNR and the Cooperative Agreement for "Management of Certain Lands to Benefit the Kirtland's Warbler), dated September 14, 1978 between the Service and DNR.

Page 2

II. SCOPE OF WORK

The goal of this Agreement is to:

- To acquire up to 7,700 acres of. land which are not currently within Kirtland's warbler management units, but have the potential for creation of jack pine habitat suitable for Kirtland's warbler, and are near existing management units, approximately 6,500 acres of this goal has now been met;
- 2) To provide for prompt initiation of habitat management for Kirtland's warbler on these lands as they are acquired;
- 3) To use the jack pine management expertise within the DNR to facilitate the planning and initiation of habitat management on these lands.

The DNR and the Service Mutually Agree:

- To cooperative in the implementation of a program to acquire and manage lands for Kirtland's warbler habitat in the State of Michigan for the expressed purpose of maintaining and increasing the population of Kirtland's warbler.
- To cooperate in identifying Kirtland's warbler habitat in Michigan, for Service fee or easement acquisition, lands of high nesting habitat capabilities, parcels so selected for habitat acquisition shall be prioritized on an acquisition list, a total of 7,700 acres may be acquired by the Service as funds and willing sellers become available.
- 3) To cooperate in preparing guidelines for the management of lands acquired under this program for the recovery of the Kirtland's warbler.
- 4) That appropriate representatives of both agencies will meet annually for coordination and planning, including but not limited to review, evaluation, and planning for completed, ongoing, and future management on Service lands.
- 5) To exchange interests in land of high nesting habitat capability where necessary for effective management.
- 6) The Fish and wildlife Service Regional Director and the Director of the Michigan DNR shall reconcile any program disagreements.

Page 3

SPECIFICALLY THE FISH AND WILDLIFE SERVICE AGREES TO:

- 1) To conduct its activities as authorized under the Endangered species Act and the National Wildlife Refuge System Administration Act.
- 2) To acquire, as funds become available, priority-listed lands in accordance with Service procedures, taking steps to vest title in the United States in land associated interests so acquired for this program, and make payment for property so purchase.
- 3) Provide full documentation of lands acquired to the Chief of the DNR Real Estate Division.
- Implement necessary procedures to ensure that these lands are open to recreational hunting and trapping compatible with Kirtland's warbler management, and in accordance with the provisions of 50 CFR and other applicable Federal laws, with hunting and trapping governed by applicable state and Federal regulations.
- 5) Salvage, remove, or retain at its option, any capital improvements on all land acquired under this program.
- 6) Coordinate specific management activities, such as cowbird population management and experimental habitat management actions in such a way as to be compatible with adjacent DNR management for Kirtland's warbler.
- 7) Conduct cowbird control activities on DNR Kirtland's Warbler Management units.
- 8) Provide the DNR \$15,000 annually as endangered species funding allows, to manage Kirtland's warblers on State-owned lands and where agreed to, funds to manage Kirtland's warblers on Service-owned lands.
- 9) Conduct a prescribed burning program on Service-owned lands, involving planning, site preparation and burning, by mutual agreement and in cooperation with the DNR.
- 10) Provide funds to the DNR to cover expenses incurred in the removal of forest cover, site preparation, burning and replanting on Service-owned lands, up to the value of the receipts generated in timber sales.

Page 4

SPECIFICALLY THE DEPARTMENT OF NATURAL RESOURCES AGREES TO:

- Conduct management of Service-owned lands for Kirtland's warbler.
- 2) Any revenues derived from the administration of these lands under Service ownership shall be subject to the provisions of section 401 of the Act of June 15, 1935 (49 Stat. 382; 16 U.S.C. 7155).
- 3) Account for in detail and transmit to the Service within 90 days of each fiscal year, beginning October 1, all revenues derived from Service lands.
- 4) Cooperative and assist in implementing a prescribed burning in program on Service-owned lands using mutually agreed upon burn plans and site preparation plans.
- 5) Use the funds provided by the Service, including but not limited to Endangered species Act Section 6 funds, for the removal, site preparation and planting of trees, to defray the costs of managing Kirtland's warbler habitat on Service lands.
- Assist the Service by completing resource inventories and cover typing of the Service-owned lands that will be compatible with and compliment DNR resource data on State Kirtland's Warbler Management units.
- 7) Incorporate all or mutually selected Service tracts into DNR Kirtland's Warbler Management Units.
- Make available to the Service within one year of this agreement or upon completion of DNR Kirtland's Warbler Management Plan revision, maps and treatment schedules for compartments and cutting blocks containing Service Tracts.

III. PERIOD OF PERFORMANCE

This Cooperative Agreements will become effective as soon as signed by the parties hereto.

IV. MODIFICATIONS AND TERMINATION

Modifications may be proposed at any time during the period of performance by either party and shall become effective upon approval by both parties upon thirty (30) days written notice.

Page 5

V. FINANCIAL ADMINISTRATION

The service will provide the DNR \$15,000 annually as endangered species funding allows, to manage Kirtland's warblers on state-owned lands and where agreed to, funds to manage Kirtland's warblers on service-owned lands.

The DNR will use the funds provided by the service, including but not limited to Endangered Species Act section 6 funds, for the removal, site preparation and planting of trees; to defray the costs of managing Kirtland's warbler habitat on service lands.

Nothing in this Agreement shall be construed as obligating the Service or the state of Michigan in the expenditure of funds or for the future payment of money in excess of appropriations authorized by law.

VI. PROJECT OFFICERS

U.S. Fish and Wildlife Service Michael Tansy, Refuge Manager Seney National Wildlife Refuge Seney, Michigan 49883 Phone: 906/586-9851

Mr. George E. Burgoyne, Jr. Assistant Chief of Wildlife Division Michigan Department of Natural Resources Steven T. Mason Building, P.O. Box 30028
Lansing, Michigan 48909
Phone: 517/373-1263

VII. SPECIAL AND GENERAL PROVISIONS

Each party agrees that it will be responsible for its own acts and the results thereof and shall not be responsible for the acts of the other party and the results thereof. Each party therefore agrees that it will assume all risk and liability to itself, its agents or employees, for any injury to persons or property resulting in any manner from conduct of its own operations, and the operations of its agents or employees under the agreement, and for any loss, cost, damage, or expense resulting at any time from any and all causes due to any act or acts, negligence, or the failure to exercise proper precautions, of or by itself or its own agents or its own employees, while occupying or visiting the premises under and pursuant to this Agreement.

Page 6

The U.S. Fish and wildlife Service General Provisions for Grants and Cooperative Agreements dated August 1, 1985, shall be applicable to this Agreement.

IN WITNESS WHEREOF the parties hereto have caused this agreement to be executed as of the date therein written.

U.S. Fish and Wildlife Service

Michigan Department of Natural Resources

/s/ James C. Gritman

/s/

Title: Regional Director

Title: Deputy Director

Date: May 2, 1991

Date: May 13, 1991

APPENDIX F: MANAGEMENT UNIT LOCATION MAPS

Maps are contained in a separate document.

APPENDIX G: RISK/MANAGEMENT POTENTIAL EVALUATORS

Risk Evaluator

County:				Acq. Units
Management Unit:				7.104.011110
Latitude:				
Longitude:				-
Management Unit Acres:				-
Management onit Acres.				-
This area classifies as a LOW Risk Area.	Available Points	Assigned Points	Element Weighted Value	Calculated Point Summary
				0
F. I. G. Phi			10	
Fuel Conditions			10	0
Fire Regime I	3		Select the r	nost
Fire Regime II	5		appropriate F	ire Regime
Fire Regime III	4			
Fire Regime IV	3			
Fire Regime V	2			
Condition Class 1	1		Select the r	nost
Condition Class 2	3		appropriate C	Condition Class
Condition Class 3	5			
Values at Risk			10	0
values at Risk			10	0
Distance from Fire Protection				
< 2 miles	1			distance from
2.1-6.0 miles	3		reviewed site	
6.1+ miles	5		department lo	ocation.
Infrastructure Factors				
Access/Egress Roads				
No Road	5		Select the r	
Maximum Weight - 15,000# GVW	3		restricted road enroute from fire department to site.	
Maximum Weight - 26,000# GVW	1			
Maximum Weight - > 26,000# GVW	0			

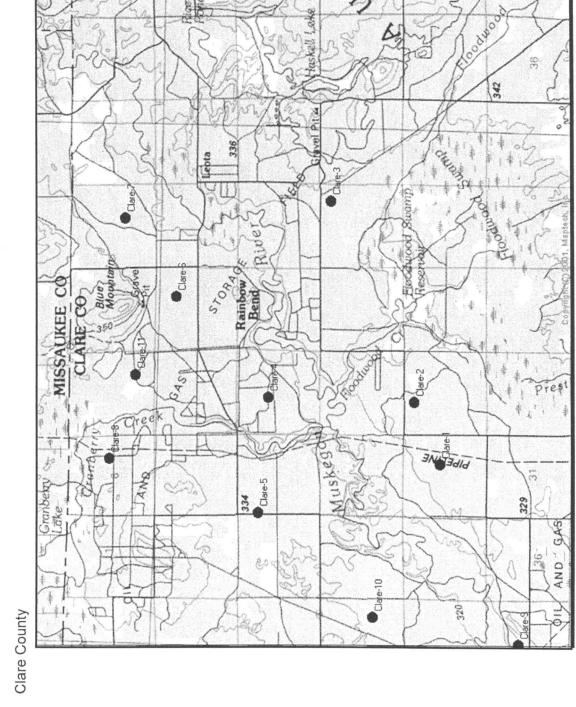
Surrounding Ownership		10	0
MIDNR borders 100%	1	Select the a	
MIDNR borders >75%	2	border condition	on.
MIDNR borders >50%	3		
MIDNR borders >25%	4		
Parcel surrounded by non-MIDNR lands	5		
Utilities Presence		3	0
Petroleum Extraction			
Wells present	20		ner wells are
No wells present	0	present or abs	sent.
Powerlines			
Powerlines present (not on boundary)	3		her powerlines
Powerlines not present on property	0	are present of	r absent.
Pipelines			
Pipelines present (not on boundary)	3		her pipelines
Pipelines not present on property	0	are present o	r absent.
Risk Evaluation Score			0

Management Potential Evaluator

F40	luation				
County:	0			Acq. Units	
Management Unit:	0			0	
Latitude:	0.0000				
Longitude:	0.0000				
Management Unit Acres:	0				
management emericaes.					
This area classifies as having HIGH Management Potential.	Available Points	Assigned Points	Element Weighted Value	Calculated Point Summary	
				0	
Surrounding Ownership			10	0	
MIDNR borders 100%	1			l e appropriate	
MIDNR borders >75%	2	border		idition.	
MIDNR borders >50%	3	0			
MIDNR borders >25%	5			1	
Unit surrounded by non-MIDNR lands					
Utilities Presence			5	0	
Petroleum Extraction					
Wells present	20	0		hether wells	
No wells present	0	0	are preser	nt or absent.	
Powerlines					
Powerlines present (not on boundary) Powerlines not present on property	0	0	Select w powerlines or absent.	hether s are present	
Dinelines					
Pipelines Pipelines present (not on boundary)	3		Select w	hether	
Pipelines not present on property	0	0	pipelines are presen absent.		
Potential Management Area			5	0	
<160 acres	5				

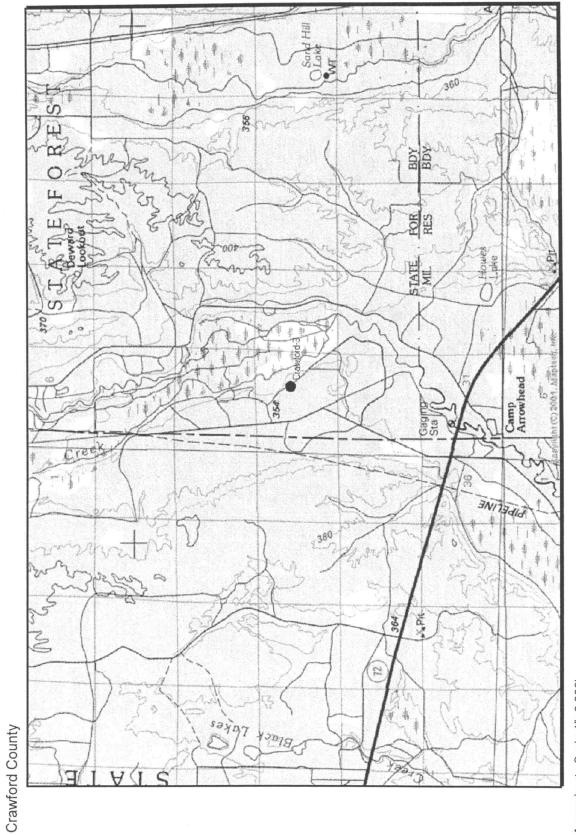
160-227 acres	4	0	
228-295 acres	3		
296-360 acres	2		
>360 acres	1		
Management Potential Score			0

APPENDIX F: MANAGEMENT UNIT LOCATION MAPS



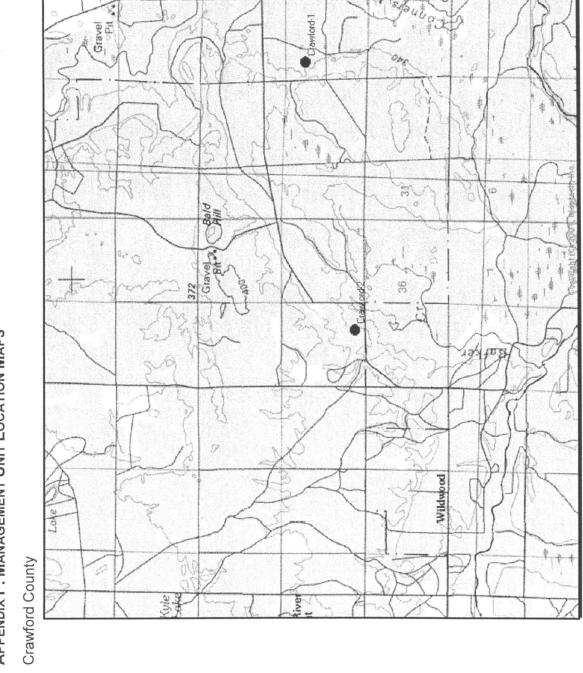
Approximate Scale 1"=6,000'

APPENDIX F: MANAGEMENT UNIT LOCATION MAPS



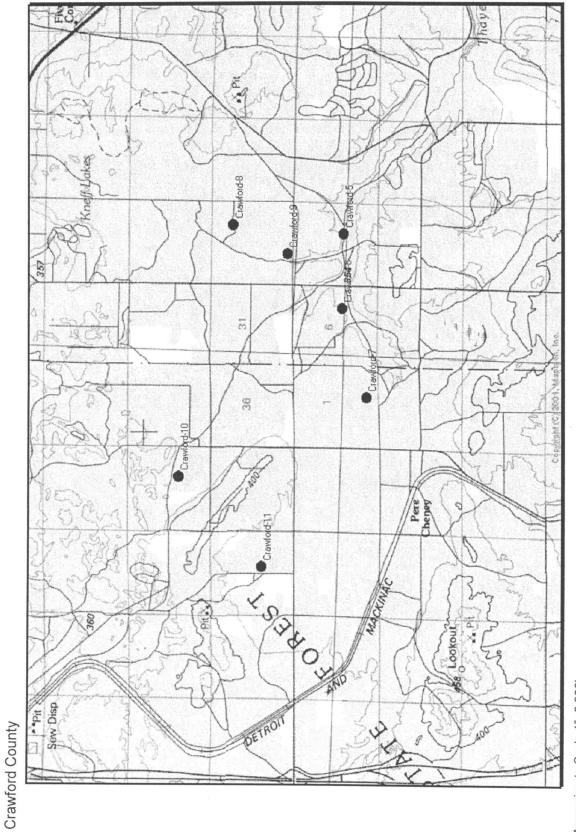
Approximate Scale 1"=6,000'

APPENDIX F: MANAGEMENT UNIT LOCATION MAPS



Approximate Scale 1"=6,000'

APPENDIX F: MANAGEMENT UNIT LOCATION MAPS



Approximate Scale 1"=6,000'

APPENDIX F: MANAGEMENT UNIT LOCATION MAPS

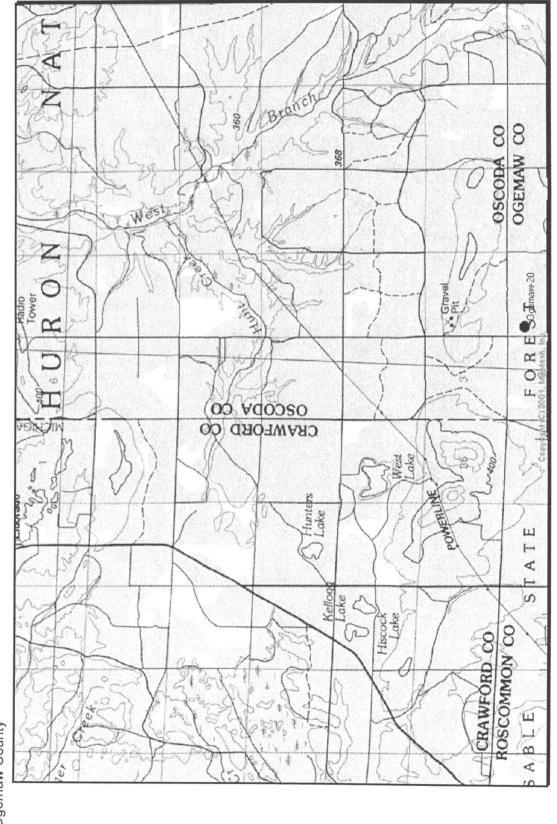
ent City MIL CO CRAWFORD KALKASKA 386 121 Kalkaska-1 KALKASKA CD. MISSAUKEE CO ST RE 0 MARQU 389 3 Grass L./ 0 1 Fletcher TATE 376 PERE Kalkaska County

Approximate Scale 1"=6,000'

CR.A ROS

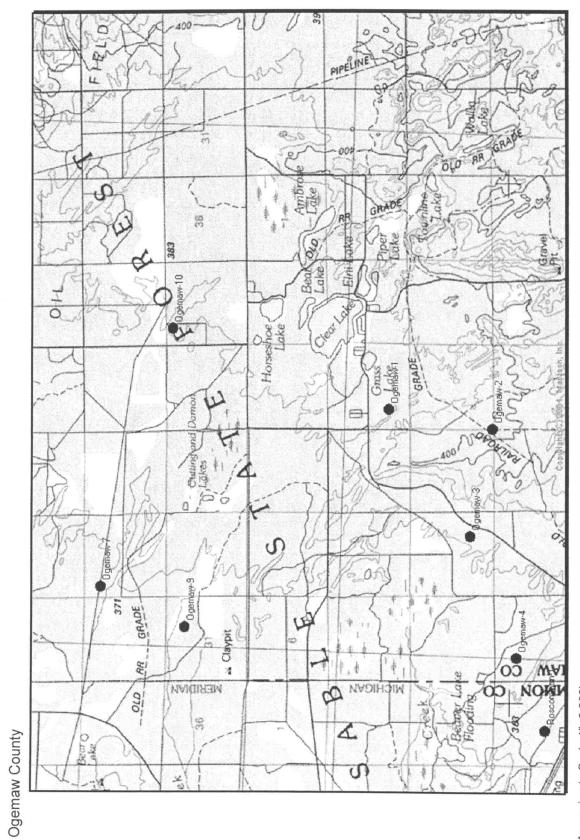
APPENDIX F: MANAGEMENT UNIT LOCATION MAPS





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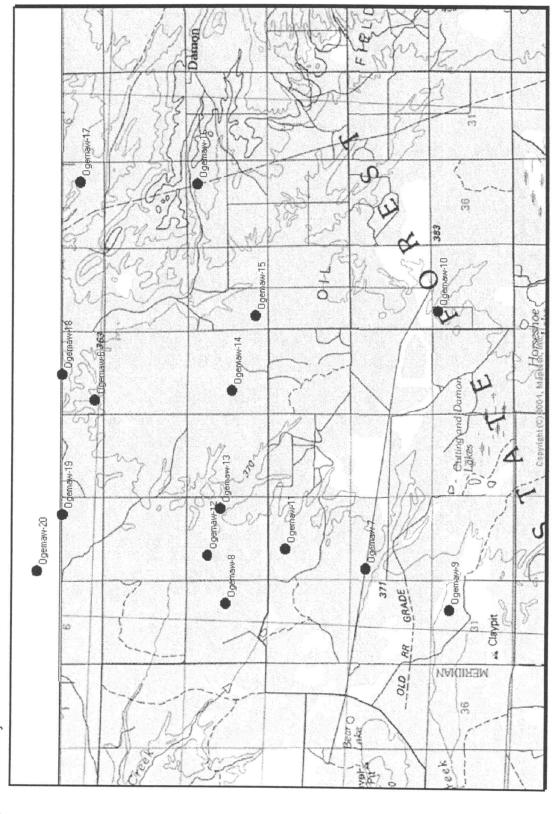
APPENDIX F: MANAGEMENT UNIT LOCATION MAPS



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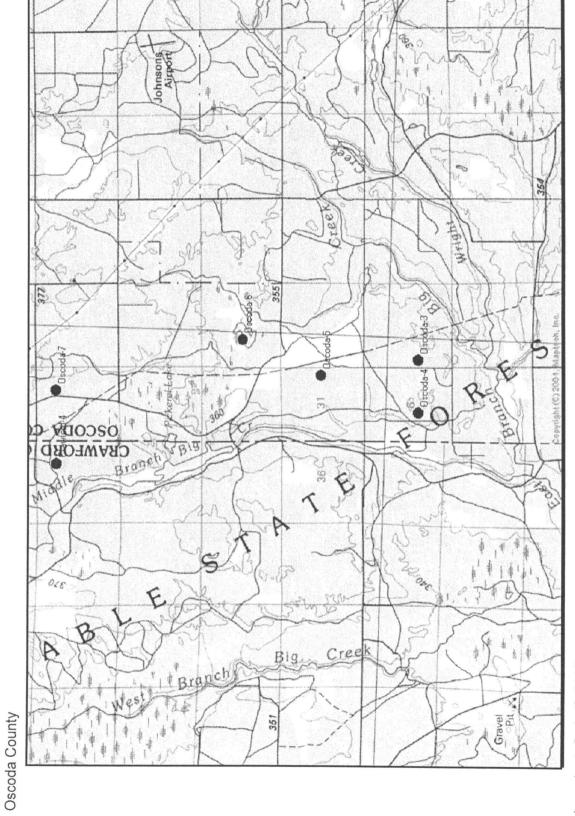
APPENDIX F: MANAGEMENT UNIT LOCATION MAPS

Ogemaw County



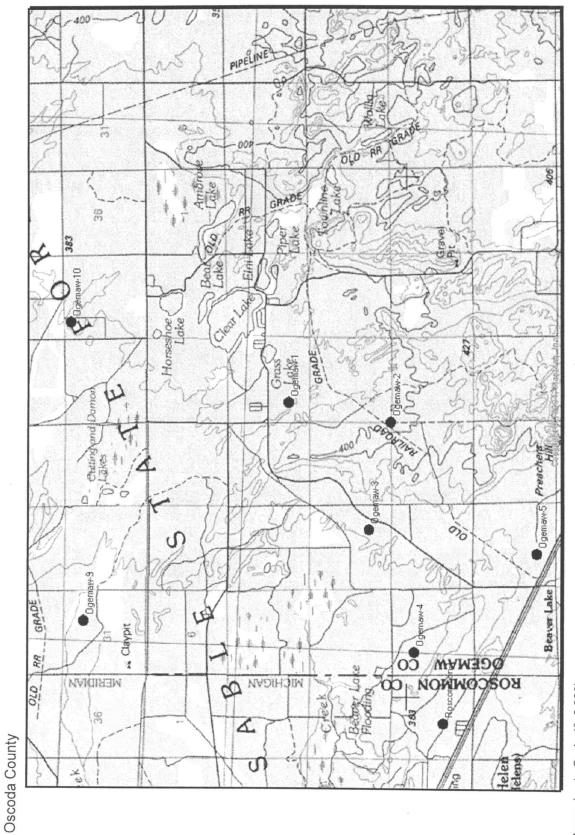
Approximate Scale 1"=6,000'

APPENDIX F: MANAGEMENT UNIT LOCATION MAPS



Approximate Scale 1"=6,000"

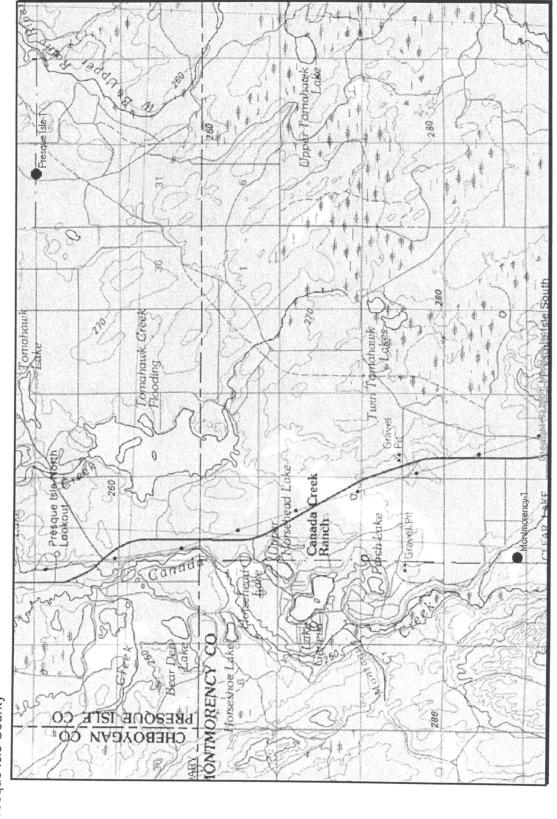
APPENDIX F: MANAGEMENT UNIT LOCATION MAPS



Approximate Scale 1"=6,000'

APPENDIX F: MANAGEMENT UNIT LOCATION MAPS

Presque Isle County

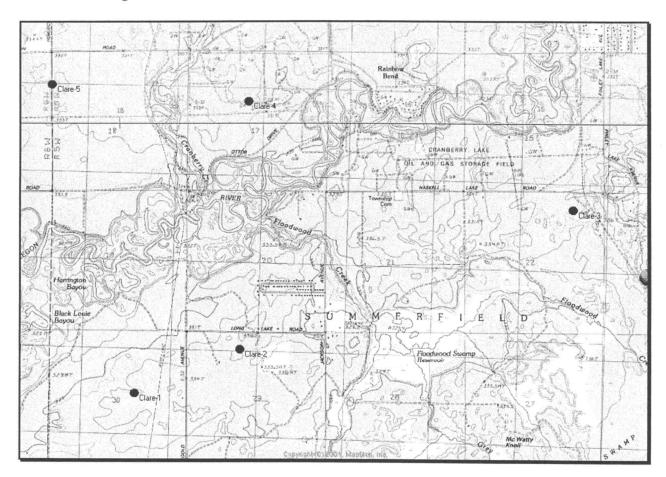


Approximate Scale 1"=6,000'

APPENDIX F: MANAGEMENT UNIT LOCATION MAPS

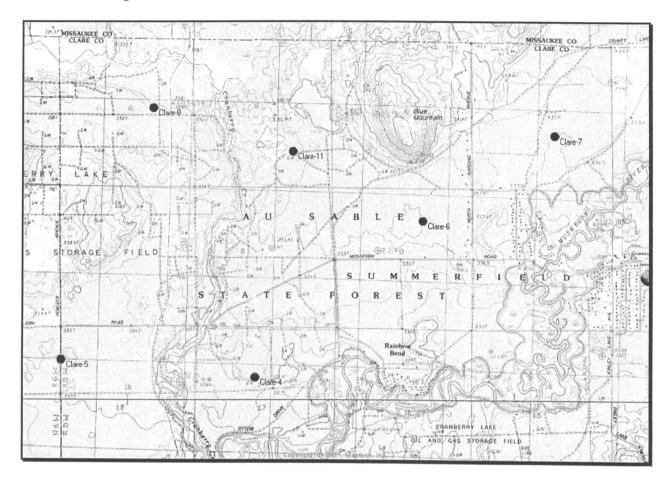
Clare County

Units CL-1 through CL-5



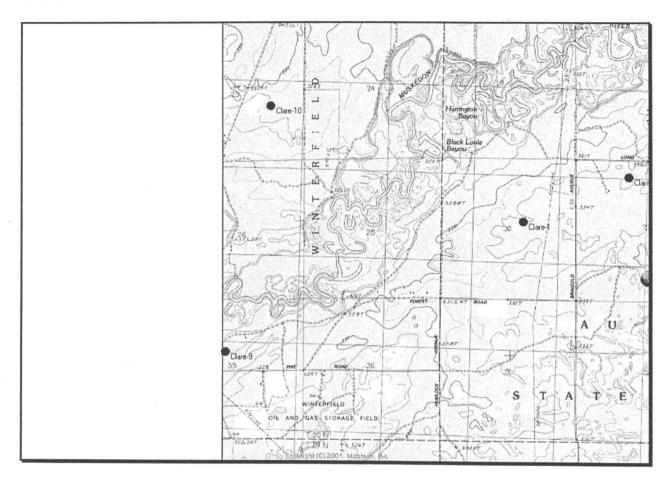
Clare County

Units CL-4 through Cl-8 and CL-11

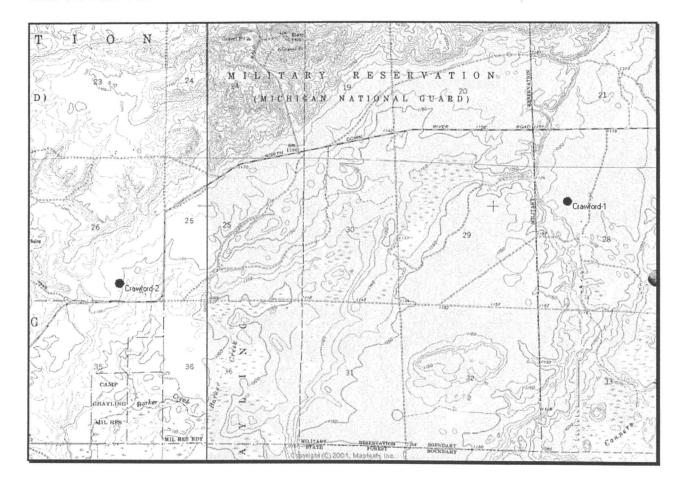


Clare County

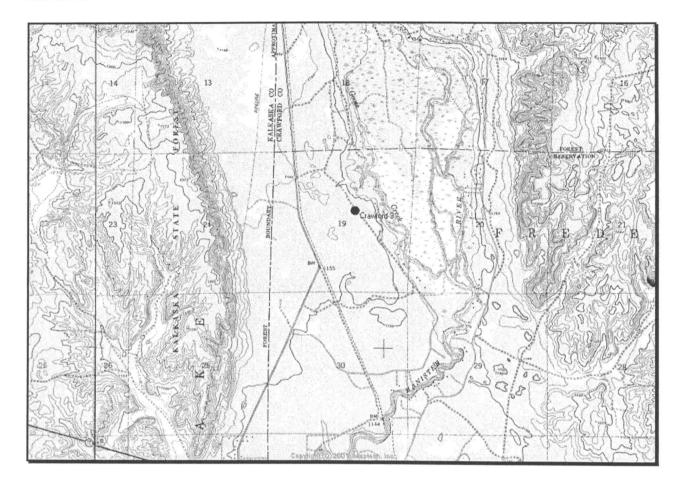
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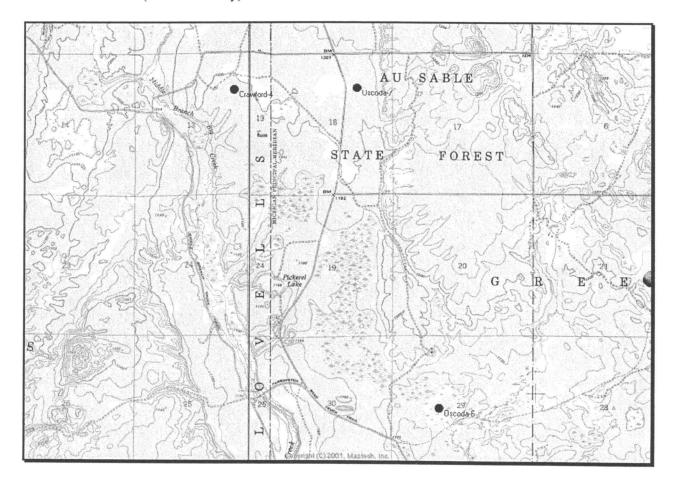
Units CR-1 and CR-2



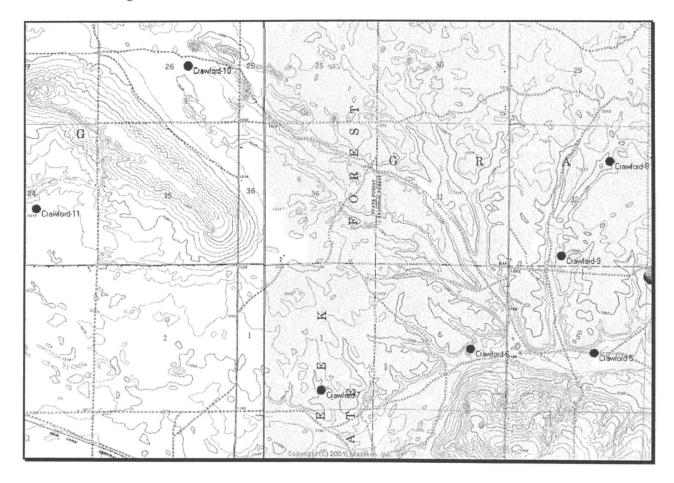
Unit CR-3



Units CR-4 and OS (Oscoda County)-6 and OS-7

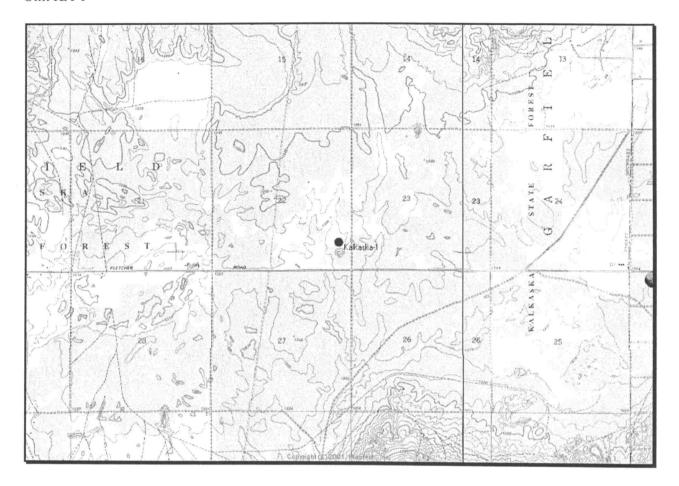


Units CR-5 through CR-11



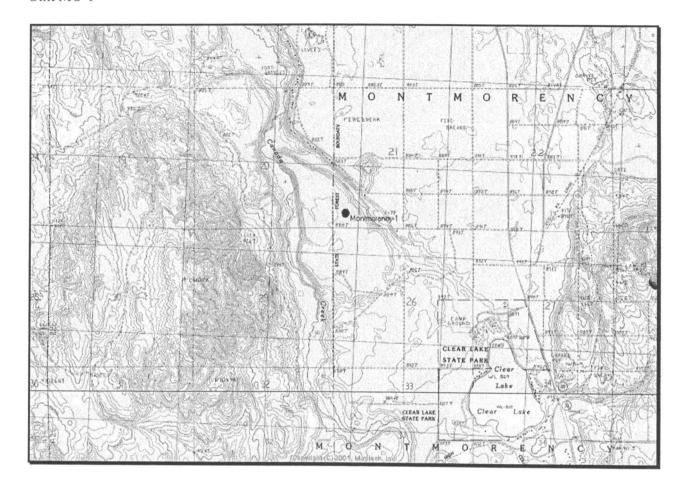
Kalkaska County

Unit KA-1

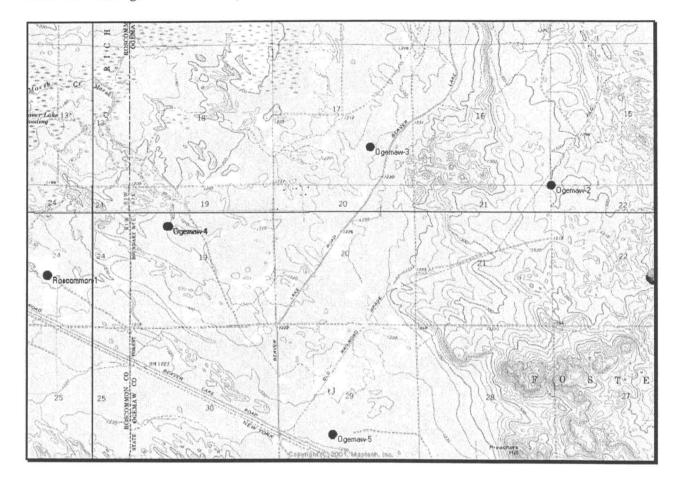


Montmorency County

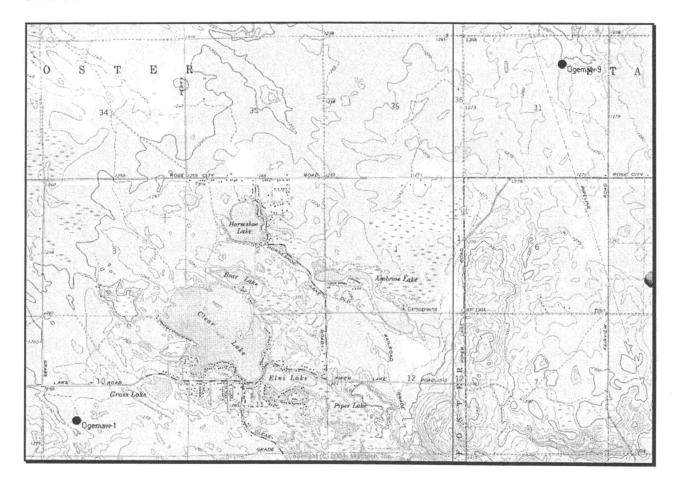
Unit MO-1



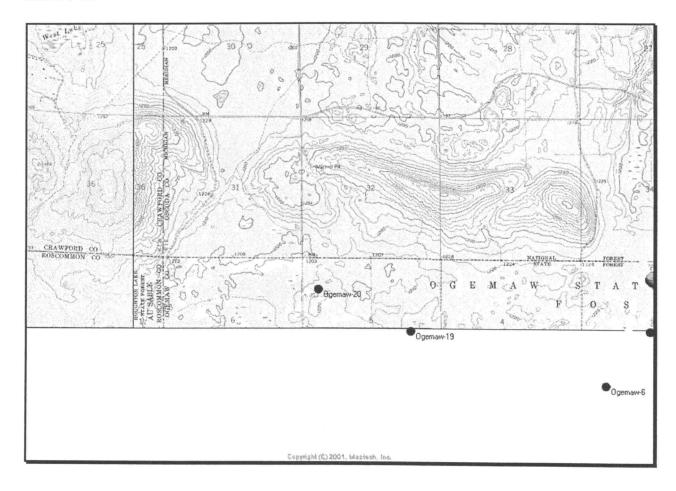
Units OG-2 through OG-5 and RO (Roscommon)-1



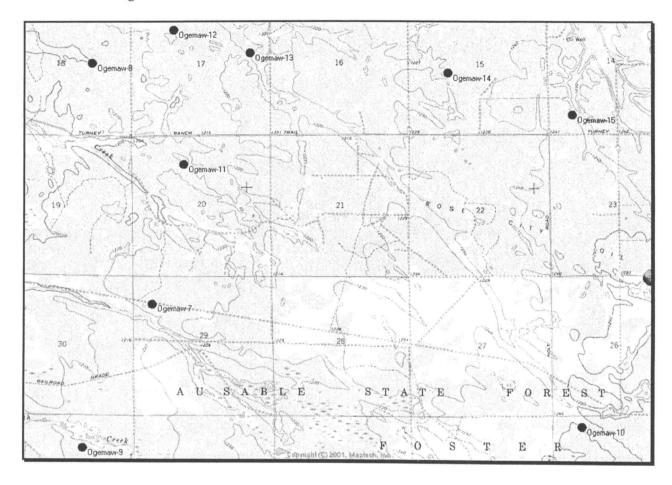
Units OG-1 and OG-9



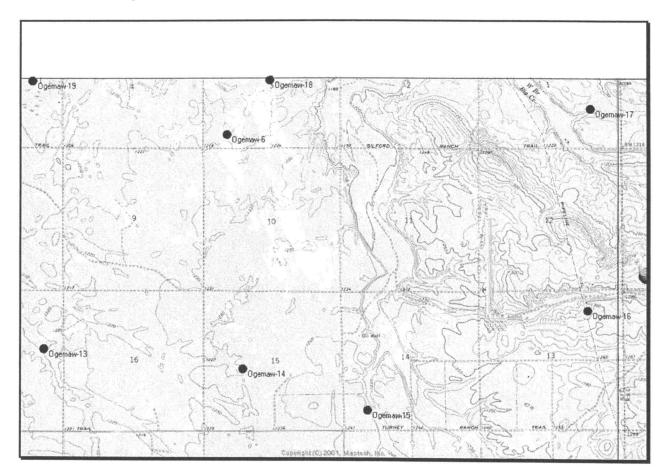
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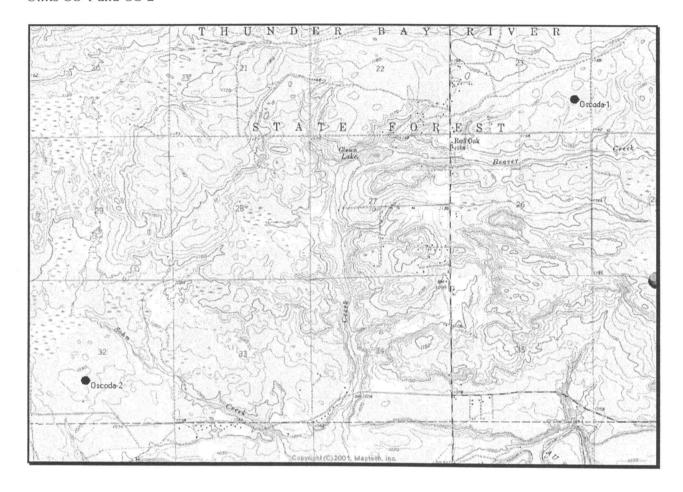


Units OG-13 through OG-19 and OG-6



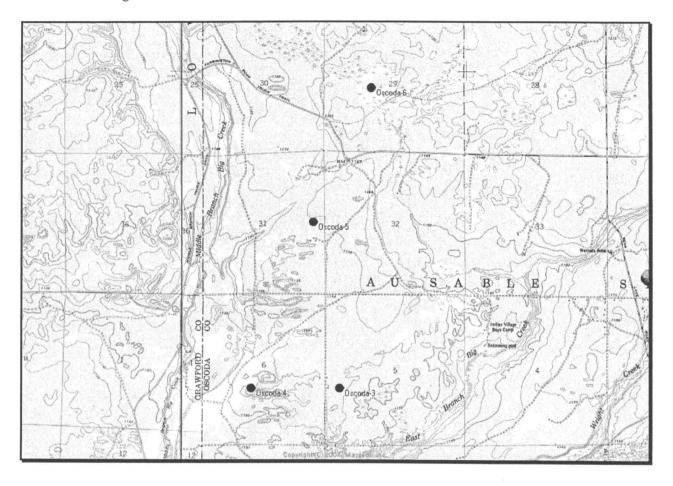
Oscoda County

Units OS-1 and OS-2



Oscoda County

Units OS-3 through OS-6



Presque Isle County

Unit PI-1

