DERP Forum

Strengthening Relationships with our Regulatory Partners

St. Louis, Missouri May 8-9, 2019

Summary and Lessons Learned from the Navy's Complex Remediation Sites

Mike Singletary, P.E. NAVFAC Southeast



Status of 2021 DERP Management Goals

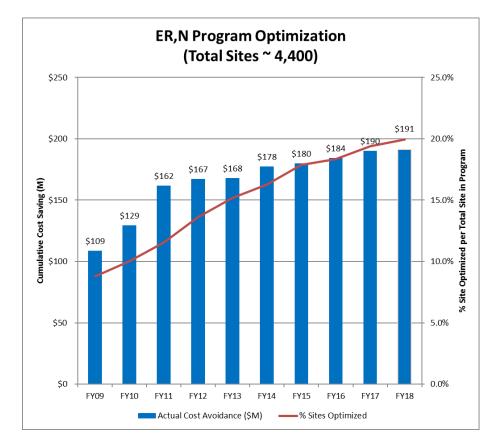
- 183 sites are currently not projected to meet RC goal by 2021
 - -Estimated RC dates up to 2061
 - –Phase 4 to 7 CTC estimated at approximately \$1B (RA Construction through LTM)

DERP Management Goals

- Achieve RIP or RC at 100% of sites by end of FY2014
- Achieve RC at 90% of sites by end of FY2018 and at 95% of sites by end of FY2021
 - DERP Defense Environmental Restoration Program RIP – remedy in place RC – response complete

Navy Optimization Program Success

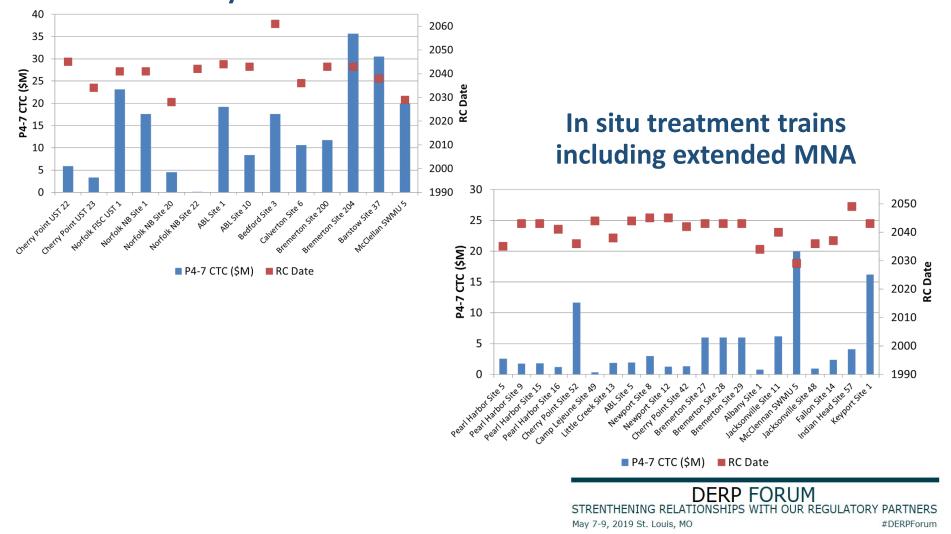
- Initial optimization focus on individual sites
- Significant cost avoidance through systematic optimization at multiple project phases
- Cost avoidance reaching point of diminishing returns
- Shifting optimization focus to portfolio analysis
 - Develop broader findings and recommendations
 - Better inform policy and guidance for future optimization efforts



Source: G. Coghlan, NAVFAC HQ

Two Categories of Navy Complex Sites





Issues Common to Complex Sites

- Lack of consensus on CSM, RAOs, and site priorities
- Insufficient plan for managing site uncertainty
 - Traditional linear regulatory framework
 - Lack of flexibility in existing RODs and decision documents
- Contracting issues (FFP, PBR, CP)
- Remedy transitioning
 - Active to passive treatment
 - When does in situ treatment end and MNA begin?
 - "Points of diminishing returns"/asymptotic conditions
- Agreement on the role of MNA in long-term remedies
 - Reasonable timeframe
 - Risk management approach vs. "treatment technology"
 - Stand-alone remedy vs. part of a treatment train



Adaptive Site Management

- "Comprehensive, flexible, and iterative process that can be used to manage the remediation process"
- "Approach for dealing with difficult-to-remediate hazardous waste sites over the long term or where current technologies have proved to be ineffective"



 "Can be used to make decisions in response to remedy performance, while considering changes in site conditions, the conceptual site model, technology performance, and technological advances over time"

- Interstate Technology and Regulatory Council (ITRC), 2017

Adaptive Site Management Concepts

Conceptual site models

- Living document changed/refined over time
- Changes in technical knowledge and understanding
- Changes in site conditions

Remedial action objectives

- Ultimate expectation to protect human health and environment
- Meet regulatory requirements (ARARs)
- Potential use of ACLs, groundwater management zones, containment, groundwater re-classification on complex sites

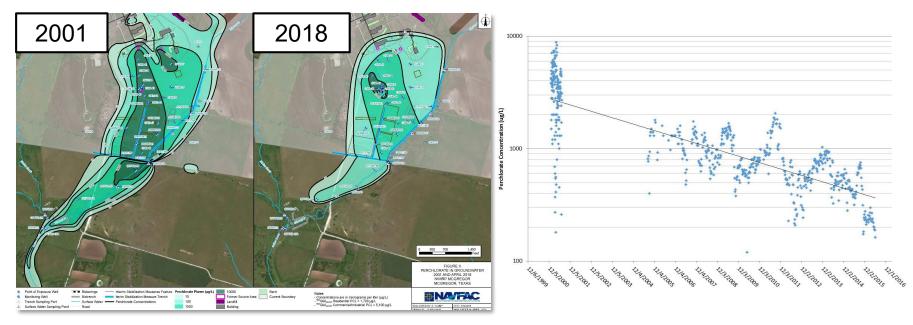
Performance objectives (interim objectives)

- Intermediary goals to guide progress towards achieving RAOs
- Basis for performance model predictions, metrics
- Examples include mass flux or discharge reductions, target degradation rates, capping to prevent direct exposure, etc.

ASM Concepts (Cont.)

Remedy Transitions

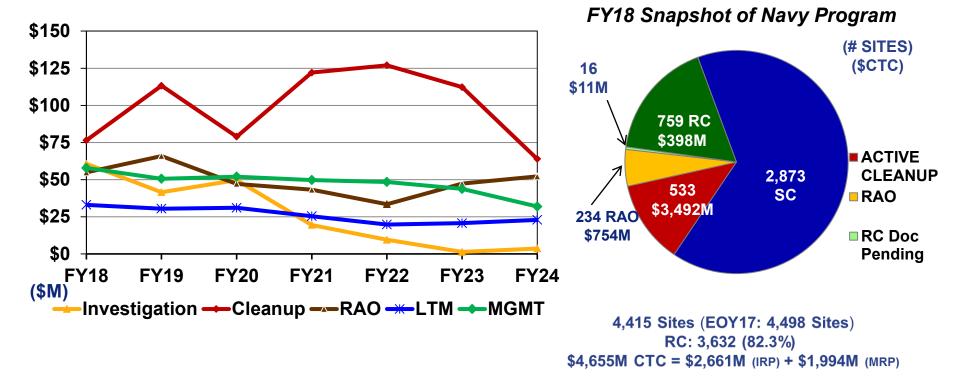
- Initiate when reaching limitations in technology effectiveness
- Determine whether new remedy component is warranted or whether transition to long-term management or MNA is appropriate
- Examples of transition assessments
 - Transitioning pump and treat system to in situ containment barrier or MNA
 - Active in situ source treatment to MNA



Transition assessment for pump and treat system, former NWIRP McGregor (NAVFAC SE, 2017)

Backup Slides

Navy Environmental Restoration Progress



IRP – Installation Restoration Program

LTM – long-term monitoring

MGMT – long-term management

CTC – cost to complete FY – Fiscal year EOY – end of year RC – response complete

RA-O - remedial action operation

Navy Portfolio Optimization

Phase I

 Focus: 32 complex IRP sites with Total CTC ~ \$300M

Status:

- Working with FECs/RPMs on tailoring and implementing recommendations
- Continued engagement at stakeholder partnering meeting
 - NB Kitsap Bangor Site A and F, and Jackson Park –biweekly/monthly calls with RPMs & regulators
 - ABL Sites 1, 5 and 10 continue quarterly calls with project team

Challenges

- Majority of recommendations involved changing the path of the remedy (i.e., ROD amendment, ESD, and/or site reopening)
- Must obtain buy-in from both internal Navy and regulators – very difficult

Phase II

- Focus: 25 complex IRP sites and 15 lower risk sites with Total CTC ~ \$340M
 - Sites with high CTC and RC > 2021 (complex sites)
 - Sites with potential for accelerated closure (e.g. petroleum sites, dilute/stable groundwater plumes)

Status:

- Ongoing data review in collaboration with RPMs and Contractors
 - Site 70 Seal Beach (1-mile long, 200ft deep CVOC plume) – transitioning to passive approach & under negotiation with regulators
 - Yuma (CVOC & 1,4-Dioxane plume) working with team on alternative approach to P&T

Adaptive Site Management

