



Cultural Resources Update

Department of Defense Cultural Resources Program Newsletter

Vol. 14, No. 1

Winter 2018

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Air Force and Advisory Council on Historic Preservation Implement a Training Program

Written by Erwin Roemer, RPA, Air Force Civil Engineer Center, Wright-Patterson Air Force Base

The United States Air Force (USAF) developed a partnership with the Advisory Council on Historic Preservation (ACHP) to educate USAF staff and develop a better relationship between the USAF and ACHP. The interagency partnership included face-to-face relationship building and technical training at multiple installations which benefited hundreds of technical staff and leaders.

In early 2014, William (Bill) Barry, Chief of Air Force Civil Engineer Center (AFCEC)-Midwest, met with Katharine (Kate) Kerr, the ACHP lead analyst for DoD, to discuss projects involving compliance under Section 106 of the National Historic Preservation Act (NHPA). Mr. Barry was impressed by Ms. Kerr's explanation of Section 106 to base Civil Engineer (CE) staff and presentation to leadership of the ACHP's key role in the process. He felt it was so effective, he sought to establish a partnership with the ACHP so Ms. Kerr could provide the same presentations and discussions at additional USAF installations.

Over the next three years, Ms. Kerr conducted on-site presentations at over 15 bases, benefiting hundreds of USAF installation staff and leadership. Typically, these events were one full day of an "essentials" overview for the Section 106 planning process and a half day on the specifics of developing Section 106 Memoranda of Agreement and project Programmatic Agreements. Ms. Kerr's presentations also debunked various myths about Section 106. The target audience for the main presentations extended beyond the cultural resources managers (CRM) to include staff with less direct roles in Section 106 compliance but who have a critical impact on decision-making and compliance issues. After attending the training, a range manager who must coordinate to avoid damage to archeological sites, said "Now we 'get it' and we'll do even better in coordinating with base CE and CRM staff." Additionally, Ms. Kerr hosted separate meetings with senior leaders (such as the host installation's commander) to provide executive summary content, strategies, and priorities. Ms. Kerr and senior leaders also discussed specific Section 106 projects in each installation or region.

In a time of increasing virtual training, the personal connections Ms. Kerr developed demonstrated the

(Continued on page 2)



Above: The Air Force is working closely with the Ohio SHPO and the ACHP to explore alternatives, including an innovative look at NHPA Sec. 111 out-leasing, to ensure preservation and continued use of Wright-Patterson AFB's WWII era Brick Quarters housing (<http://wpafbhousingeis.versar.com/>).

(Continued from page 1)

value of face-to-face collaboration. Base CEs now understand the role of the ACHP and that they can informally, and without recrimination, discuss issues and ‘what-if’ scenarios with Ms. Kerr. As a result, several USAF installations have avoided situations that could have become contentious, expensive, and detrimental to the mission. It can be difficult to measure the avoidance of process and consultation “problems”; however, the USAF has no doubt this closer engagement with the ACHP has resulted in cost savings. The close relationship between Section 106 and NEPA compliance has yielded notable success stories in this arena due



Above: Explosive Ordnance Disposal (EOD) staff working with archeological monitoring staff at Utah Test & Training Range, Hill AFB, Utah. The Section 106 essentials presentation at Hill AFB provided EOD staff a better understanding of the importance of identifying and protecting archeological sites.

to the USAF’s closer working relationship with ACHP, and because of improved USAF technical knowledge and procedural understanding. Products from the collaboration include ACHP webinars and E-Learning modules, some of which are tailored to USAF, a joint ACHP-USAF factsheet, and joint agency heritage protection poster.

While this unique effort is winding down in terms of the on-base presentations, the long-term benefits for the USAF will continue into the future and enhance DoD’s capacity to operate more efficiently.

“We are honored to assist the USAF in improving the efficiency of its historic preservation reviews. These savings in time and money help promote mission effectiveness while continuing the USAF’s impressive stewardship of its historic assets.”

Reid Nelson, ACHP Federal Agency Programs Director

“Ms. Kerr’s knowledge of the Section 106 process is second to none! I definitely recommend this course to individuals having any challenges with Historic Preservation issues. The course helped me understand the intricacies of the Section 106 process and most importantly how to properly address them in the most efficient/beneficial way. After attending her course, I was better prepared to develop a long-term strategy for our base to tackle all of our Section 106 concerns and also establish a healthy relation with our local SHPO partners.”

Colonel Jose L. Rivera-Hernandez, former Commander, 10th Civil Engineer Squadron, U.S. Air Force Academy

“This collaborative engagement with ACHP has been very worthwhile, we’re very proud AFCEC has been able to foster this kind of ‘smart management’ for cultural resources management across the Air Force. Let’s face it, in today’s challenging environment for NHPA Section 106, where procedural failure can literally shut down an essential military effort, training for example, this kind of teaming is really the only way to go!”

Mr. Bill Barry, Chief of Air Force Civil Engineer Center (AFCEC)-Midwest

Examples of ongoing USAF-ACHP partnerships include:

- The Air Force is working closely with the Ohio SHPO and the ACHP to explore additional collaboration, including an innovative look at NHPA Section 111 out-leasing, to ensure preservation and continued use of Wright-Patterson AFB’s WWII era Brick Quarters housing (<http://wpafbhousingeis.versar.com/>).
- Explosive Ordnance Disposal (EOD) staff are working with archeological monitoring staff at Utah Test & Training Range, Hill AFB, Utah. The Section 106 essentials presentation at Hill AFB provided EOD staff a better understanding of the importance of identifying and protecting archeological sites.

Please find the joint ACHP-USAF Factsheet here: <http://www.achp.gov/docs/airforcefactsheet.pdf>.

New Tribal Liaison: Alicia Sylvester

A new tribal liaison joined the Office of the Assistant Secretary of Defense for Energy, Installations, and Environment through contract with the National Congress of American Indians. Ms. Alicia Sylvester is currently supporting the Deputy Assistant Secretary of Defense for Environment, Safety and Occupational Health (ESOH), Ms. Maureen Sullivan, in both Native American affairs and the Native American Lands Environmental Mitigation Program (NALEMP). Ms. Sylvester is an enrolled tribal member of the Pueblo of Jemez and holds a Master of Jurisprudence in Indian Law from the University of Tulsa College of Law in Tulsa, Oklahoma.

Ms. Sylvester joined ESOH in September and has already proved an invaluable team member and leader on matters relating to tribal consultation and NALEMP program development. I have enjoyed working with Alicia over the last few months and value her perspective immensely. Please join me in welcoming Alicia to the DoD cultural resources and Native American affairs communities.

Michelle Volkema, Deputy Federal Preservation Officer



Above: Alicia in traditional Pueblo attire.

Hello, Cultural Resources Community! I am pleased and excited to serve as the Department's Tribal Liaison and the Incoming Senior Advisor and Liaison for Native American Affairs. I am responsible for the development and implementation of the Department's American Indian, Alaska Native, and Native Hawaiian Consultant Policies; advising DoD on issues relating to Native Americans, including federally-recognized tribes and Native Hawaiian Organizations; serving as coordinator of the Defense-wide Native American Integrated Product Team; managing the DoD Native American Lands Environmental Mitigation Program, a program mitigating environmental impacts on Indian lands resulting from past military activities; serving as a mediator/negotiator between tribal governments, the Army Corps of Engineers attorneys, and OSD; serving as subject matter expert on matters of historic and modern federal Indian law, tribal law, and tribal policy; conducting Native American outreach activities on behalf of OSD; representing and supporting OSD on federal interagency work groups regarding Native American affairs; and leading the American Indian, Alaska Native and Native Hawaiian Cultural Communication and Consultation Courses designed to improve the consultation efforts of the numerous installations throughout the nation which work with Native Americans.

Prior to joining OSD, I worked in New Mexico as an assistant to the Office of the Governor of the Pueblo of Jemez. In that capacity, I worked directly with the Pueblo's political leadership on federal, state, and local issues affecting the Tribe. In 2006, I served as the executive assistant to the Ambassador of the Chickasaw Nation in the Chickasaw Nation's Washington, D.C. office. I came to the DoD from Powers Pyles Sutter and Verville PC where I served as the Indian Tribal Governments Practice Group's government relations manager, handling a wide range of legislative and regulatory matters for the group's tribal clients, including Indian energy and environmental matters, budget and appropriations, sacred sites, cultural resources, and Indian housing.

I look forward to working with each and every one of you to carry out DoD's mission to foster effective relationships with Native Americans.

Written by Alicia Sylvester, Tribal Liaison and Incoming Senior Advisor and liaison for Native American Affairs, ESOH

Ms. Sylvester can be reached at <http://www.denix.osd.mil/na/home/>

Department of Defense Native Hawaiian Cultural Communications and Consultation Course

Written by Terri Kelly, Native American Affairs Program Support Manager, Keres Consulting, Inc.

Since 2008, DoD has trained over 400 military and civilian personnel in the skills needed to form effective working relationships with the Native Hawaiian community. The DoD Native Hawaiian Cultural Communications and Consultation Course (NHCCCC) for 2017 was held February 7-9, at Joint Base Pearl Harbor-Hickam (JBPHH); a total of 42 cultural resources managers, attorneys, training range managers, public affairs personnel, archeologists, public works managers, and planning staff participated. Rear Admiral John V. Fuller, Commander Navy Region, Hawaii, provided opening remarks at the half-day Executive Session on February 7th.

The Office of Hawaiian Affairs (OHA) is DoD's longtime partner in developing and delivering the course. OHA is a state agency dedicated to preserving Native Hawaiian culture and promoting educational and economic opportunities for the Native Hawaiian community. Instructors at the NHCCCC include Native Hawaiian specialists in history and culture from OHA and the University of Hawaii, educators experienced in intercultural communications, scholars who have studied Native Hawaiian perspectives on the laws that trigger consultation requirements, and leading DoD policy and legal experts who speak to the responsibilities of military and civilian personnel. This course provides valuable information for DoD employees in Hawaii whose mission-critical work may have an effect on properties with cultural importance to Native Hawaiians. Nearly 90 percent of participants rated the course as effective at building their intercultural competence and providing practical information and skills.



Above: Davinia McGregor explains the importance of the burial vault



Above: Former DoD Tribal Liaison Joe Sarcinella and CAPT Hayes leave lei offering.

In addition to presentations and small group exercises, the course features visits to, and discussions about, two important cultural sites. The course opens with a visit to the Halealoha Haleamau Burial Vault (Vault) on the grounds of JBPHH. The Vault was created several years ago by a team of Navy and Native Hawaiian cultural resources experts from OHA and the community after dozens of remains were discovered at a nearby construction site. The Navy continues to coordinate with local Native Hawaiian groups and volunteers to maintain the site which was built with room to inter additional remains should they be discovered on the installation in the future. The Vault is one of much shared history among the U.S. military and Native Hawaiians. The course reviews that shared history and the example of ongoing partnership to preserve Native Hawaiian culture in the area. The course closed with a visit to the Loko Pa'aiau Fishpond Restoration Project near JBPHH. Navy cultural resources managers at JBPHH and Native Hawaiian community leaders worked together

to leverage resources to restore the fishpond over the past few years. School and community groups regularly visit the site to learn more about the role of fishponds and sustainable aquaculture and agriculture in Native Hawaiian culture and history.

DoD plans to hold the next NHCCCC in 2019. For more information on the NHCCCC and plans for future courses, please visit: www.denix.osd.mil/na/hawaii.



Above: Native Hawaiian instructors leave lei offerings at burial vault.

Advisory Council on Historic Preservation Announces New Online Section 106 Courses

Adapted from ACHP Press Release

The Advisory Council on Historic Preservation (ACHP) is pleased to announce the availability of a new suite of online courses designed to provide historic preservation professionals and stakeholders with training in the use of Section 106 of the National Historic Preservation Act, if they are unable to attend an in-person course. Two of the new courses cover integration and coordination of Section 106 reviews with the National Environmental Policy Act review process, which is of particular importance as policy makers at all levels of government search for new ways to create efficiencies in regulatory processes and advance infrastructure projects. The course catalog also includes a free online course titled "What is Section 106?" Designed for the general public, this course provides a broad overview of the Section 106 review process and the opportunities for the public to play a role in such reviews. The catalog is rounded out by a fourth offering, "Successfully Navigating Section 106 Reviews: An Orientation for Applicants," which is targeted toward applicants for federal permits and assistance. A forthcoming course will further explore the circumstances under which NEPA can serve as a substitute for Section 106. These courses are part of the ACHP's broader training program that also includes onsite courses and webinars.

For more information, please visit the ACHP training webpage: <http://www.achp.gov/training.html>

New Federal Recognition for Six Native American Tribes in Virginia

Adapted from January 30, 2018, Washington Post [article](#)

Six Native American tribes are now federally-recognized tribes in Virginia: the Monacan, Chickahominy, Eastern Chickahominy, Nansemond, Rappahannock, and Upper Mattaponi Tribes. The "Thomasina E. Jordan Indian Tribes of Virginia Federal Recognition Act of 2017" (H.R. 984), granted this recognition that the tribes have long sought. This bill recognizes and honors their place in U.S. history, and the federally-recognized status makes federal funds available to them for education, housing, and health care. Additionally, this bill affirms government-to-government relationships between the U.S. and each of these Virginia tribes, and the tribes can seek repatriation of ancestral remains and cultural artifacts from the Smithsonian.

The full text of the Act can be found here: <https://www.congress.gov/bill/115th-congress/house-bill/984>

NPS Announces Recent THPO Approvals

Written by Derek Anderson, Cultural Resources Specialist, Booz Allen Hamilton

The National Park Service (NPS) recently announced the approval of three new Tribal Historic Preservation Officers (THPOs). Per an excerpt taken from the NPS memo, "the Acting Director of the National Park Service has formally approved the proposal of the Morongo Band of Mission Indians to assume certain historic preservation duties within the tribe's trust lands in California...(including)...review of Federal undertakings pursuant to Section 106 of the National Historic Preservation Act."

Additionally, the Pueblo of San Ildefonso and the Pueblo of Acoma have been approved to assume historic preservation functions within their jurisdictions. Both the Pueblo of San Ildefonso and the Pueblo of Acoma are located in New Mexico.

For a complete list of tribes that have assumed historic preservation functions, please visit: http://grants.cr.nps.gov/THPO_Review/index.cfm.

The National Museum of Health and Medicine Exhibit: PUT ON YOUR MASK, YOU DAMN FOOL!

Adapted from National Museum of Health and Medicine Press Release



Above: Two soldiers participate in gas warfare training at Fort Myer, Virginia in 1917. Soldiers were drilled to maintain "gas discipline" and use their gas mask at the first instant the presence of chemical agents are detected. (Reeve 001061, Otis Historical Archives, National Museum of Health and Medicine)

The advent of chemical warfare on the battlefield remains one of the most terrifying legacies of World War I, and a new exhibit at the National Museum of Health and Medicine (NMHM) reveals how American military medicine responded to chemical warfare on the battlefields of France during the Great War. The new exhibit features rare watercolor paintings made by Army Medical Museum illustrators as they documented the scope and scale of the damage done by chemical weapons on the human body. This exhibit is an element of the museum's World War I centennial commemoration.

PUT ON YOUR MASK, YOU DAMN FOOL! Opens February 12, 2018 at NMHM in Silver Spring, MD. The exhibit is on display through 2018.

Please see the NMHM's website for more information:

http://www.medicalmuseum.mil/index.cfm=media.news.article.2018.wwi_gas_warfare

National Park Service Launches Directory of Community Assistance Programs

Written by Derek Anderson, Cultural Resources Specialist, Booz Allen Hamilton

The National Park Service (NPS) is excited to announce the launch of its new Directory of NPS Community Assistance Programs. The 54 NPS programs outlined in the Directory provide funding, technical assistance, and other resources to community groups for historic preservation, investment in historic sites, recreation and improved access to public lands, and education and professional development in and outside national parks. Community assistance programs of the NPS empower local organizations to advance historic preservation and conservation work in rural and urban communities across the United States, and serve as economic drivers, transforming underutilized places into community assets that enhance quality of life and boost local economies through tourism and job creation.

The Directory of NPS Community Assistance Programs is available through the following link: <https://www.nps.gov/getinvolved/community-assistance.htm>.

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Navy Cultural Resources Workshop

Written by Cheryl Huckerby, Cultural Resource Specialist, NAVFAC Headquarters

Navy Cultural Resources (CR) personnel from around the world met during first week of May 2017 in the Pacific Northwest. The meeting provided training on new program guidance and priorities; specific topics included the value of Integrated Cultural Resources Management Plans (ICRMPs), the new Conservation website for data collection and program management; and NAGPRA compliance at installations.

The workshop was not focused solely on classroom training, as there were plenty of opportunities to connect, network, and exchange ideas with colleagues. This exchange of information began with representatives from each region giving an overview of their region's mission, installation operations, and CR successes and challenges. Participants realized how rich and varied the Navy CR portfolio is: from Hawaii and Guam, to Europe, and across the continental United States.

The workshop also included field trips to historic officers' quarters at Bremerton and coastal archaeological sites at Indian Island. The excursions facilitated many conversations and enabled participants to enjoy the beautiful weather. An evening BBQ hosted by one of the local CR managers provided great food and relaxing conversation, allowing participants to distill what had been presented to that point.

In the end, old friendships were renewed and new partnerships were established, leaving everyone sad to see the conference conclude. To preserve the momentum, the meeting leaders developed a website with lecture notes and presentation slides. The topics of discussion are seeding new projects across the Navy and the success of this event has solidified command support for a 2018 meeting at the Portsmouth Naval Shipyard.



Above: Navy cultural resources personnel engage in discussion during the workshop.



Above: Navy personnel enjoy a cookout after the workshop.

National Park Service Releases Updated Version of the Secretary of the Interior's Standards for the Treatment of Historic Properties

Adapted from NPS Press Release

The National Park Service (NPS) released an updated version of "The Secretary of the Interior's Standards for the Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating, Restoring and Reconstructing Historic Buildings" (Guidelines). The Guidelines have been updated to ensure that they continue to reflect best practices in historic preservation, apply to 20th-century building types, materials, and systems now considered historic, and incorporate modern methods and technologies. It is important to note that while the Guidelines have been updated, the Secretary of the Interior's Standards themselves have not been changed. Additional information about the updated Guidelines describing the changes that have been made from the previous version of the publication is available online.

The publication is available in PDF format and for purchase from the Government Printing Office. The updated *The Secretary of the Interior's Standards for the Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating, Restoring and Reconstructing Historic Buildings* is available online at: <https://www.nps.gov/tps/standards/treatment-guidelines-2017.pdf>.



Save the Date

August 13-16, 2018 | St. Louis, MO



Sustaining Military Readiness Conference A Forum for Mission Success

Sustaining Military Readiness Conference

Adapted from the 2018 Sustaining Military Readiness Conference—Connecting Missions, Resources, and Communities invitation memo

The Department of Defense (DoD) is hosting the 2018 Sustaining Military Readiness (SMR) Conference from 13-16 August 2018 in St. Louis, Missouri. This Conference provides a forum in which to explore the interdisciplinary nature of sustaining military capabilities with expected broad representation from the installation, testing, training, and environmental communities. Conference attendees will share lessons learned and best practices; attend a broad spectrum of training workshops; and set the course for new and improved partnerships to connect missions, resources, and communities.

In light of changes in encroachment and other areas of emerging concern since our last SMR Conference in 2011, the August 2018 conference is an opportune time to bring together military and civilian personnel, as well as non-DoD stakeholders, to discuss supporting and enhancing the military capabilities of our range infrastructure. Installation natural and cultural resources managers; land use planners; and members of the testing and training communities are encouraged to attend and take an active role in this event.

To facilitate attendance, there is no registration fee for DoD personnel. Information on the logistics and registration for this Conference will be available in the coming months.

Please see the website for up-to-date conference information: <http://www.smrconference.org/>.

Advisory Council on Historic Preservation Launches New Webpage Focusing on Section 106 and Infrastructure Projects

Adapted from ACHP Press Release

In an effort to improve the effectiveness and efficiency of reviews carried out under Section 106 of the National Historic Preservation Act for infrastructure development, the Advisory Council on Historic Preservation (ACHP) has launched a new website focusing on Section 106 and infrastructure projects. The goal is to help Federal agencies, applicants for Federal permits and assistance, SHPOs/THPOs, Indian tribes, and other Section 106 participants find ways that infrastructure development and the preservation of our nation's important historic places can be accomplished together. The ACHP has compiled news, background information, practical tools, example projects, and other resources on this new web page. Please note, DoD infrastructure projects are not included in the Federal Permitting Dashboard.

For more information, please visit: <http://www.achp.gov/infrastructure/>.

**Office of the Assistant Secretary of Defense for
Energy, Installations and Environment**

**Deputy Assistant Secretary of Defense for
Environment, Safety and Occupational Health**

Cultural Resources Program

The Department of Defense (DoD) maintains thousands of historic and cultural resources that form an integral part of mission support and readiness. The Department's cultural resources are the Nation's heritage and the Department holds these assets in trust for all Americans. As stewards of the Nation's largest inventory of Federally-owned historic properties, DoD strives to maintain and interpret those resources it manages to support the defense mission and to preserve military and cultural heritage for future generations. Cultural resources are mission enhancing assets, connecting our fighting men and women with their proud history and traditions. The Department continues to use and maintain some of the Nation's most treasured cultural resources as an integral part of mission support and readiness.

The DoD historic property portfolio includes 45 individual National Historic Landmarks, 2,686 National Historic Landmark contributing properties, 2,422 individual and contributing historic structures listed in the National Register of Historic Places, and over 46,000 historic properties, including more than 31,000 archaeological sites and 16,000 historic structures that are considered eligible for inclusion in the National Register of Historic Places.

These cultural resources are managed at the installation level by the Military Services and other DoD Components, who work closely with public stakeholders, including American Indian and Alaska Native tribes, Native Hawaiian Organizations, State Historic Preservation Officers, and the Advisory Council on Historic Preservation. Sound cultural resources stewardship ensures DoD's compliance with applicable historic preservation Federal laws, Executive Orders, and regulations in support of the defense mission.

Visit the Cultural Resources Program website www.denix.osd.mil/cr/ for more information.



The *DoD Cultural Resources Update* is sponsored by the DoD Cultural Resources Program, OASD(EI&E).

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