

Program Alternatives under 36 CFR Part 800

Dave Berwick

Army Affairs Coordinator

Advisory Council on

Historic Preservation



Section 106

- The Council, under Section 211 of the National Historic Preservation Act is authorized to promulgate regulations necessary to govern Section 106 implementation
- 36 CFR Part 800, Protection of Historic Properties, is the Council's regulation that guides Federal agencies under Section 106 of NHPA



What is Section 106?

- A <u>consultative process</u>, set out in §§ 800.3 800.6, in which identified consulting parties, including the public, work together with any agency to:
 - Identify historic properties and evaluate their significance
 - Assess potential adverse effects to significant properties resulting from a Federal undertaking
 - Resolve adverse effects by avoiding, minimizing or mitigating harm to historic properties



Program alternatives

- Section 800.14 allows agencies to use program alternatives in lieu of the standard Section 106 review process -
 - Alternate procedures
 - Programmatic agreements
 - Exempted categories
 - Standard treatments
 - Program comments



Alternate Procedures – 800.14(a)

- Only alternate procedure approved by ACHP is with Army (July 31, 2001)
- Alternate procedures replace subpart B of the ACHP regulations -
 - Initiation of the process
 - Identification and evaluation historic properties
 - Assessment and resolution of adverse effects
 - Emergencies and unanticipated discoveries
 - Integration of NEPA and NHPA



Alternate Procedures – 800.14(a)

- Army Alternate Procedures (AAPs)
 - Upfront consultation on management plan rather than case-by-case review
 - Integration of NEPA and NHPA
 - Projects use Standard Operating Procedures for historic preservation compliance
 - Requires monitoring and oversight
 - Provides agency wide exemptions for unexploded ordnance and haz-tox situations
 - Resolution process for stakeholder objections



Programmatic Agreements – 800.14(b)

- Most often used program alternative
- Some nationwide and regional PAs but most are at installation level
 - Historic Buildings PAs
 Used for general maintenance and repair
 Usually outline exempted activities
 - Archeology PAs
 Used for survey and evaluation
 - Both types typically require additional consultation for adverse effects



Programmatic Agreements – 800.14(b)

- Prototype PAs are a special class of PAs
- ACHP can designate an agreement as a prototype
- Prototype PAs can then be used for similar actions in other areas
- Agency may use prototypes without need for further ACHP involvement or signature on agreement documents



Programmatic Agreements – 800.14(b)

- Army has proposed using prototype PA for BRAC. Prototype PA will:
 - Focus on closures
 - Standardize activities associated with typical closure process
 - Allow more centralized control over what is needed and timetables for completion
 - Allow for stakeholder consultation to tailor prototype to specific installation properties and local needs



Exempted Categories – 800.14(c)

- Allows programs or categories of undertakings to be exempt from Section 106 review
- Potential effects on historic properties must be foreseeable and minimal or not adverse
- Can be conditioned to apply or not apply under certain circumstances

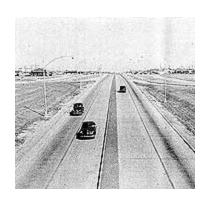


Exempted Categories – 800.14(c)

ACHP issued Exempted Categories

Natural gas pipelines





National Interstate Highway System



Exempted Categories – 800.14(c)

- Indirect exemption given through the AAPs for imminent threats to human health and safety
 - In place disposal of unexploded ordnance
 - Ordnance disposal in open burning/detonation areas
 - Emergency response to haz-tox situations
 - Military activities in dudded impact areas
- Army is considering request to extend AAP exemption to all Army installations



Standard Treatments – 800.14(d)

- Method of treating in a standardized way
 - A category of historic property
 - A category of undertakings, or
 - A category of effect
- Standard treatments may modify the Section 106 process or simplify its steps to assist agencies in meeting compliance requirements
- No standard treatments currently in place



Standard Treatments – 800.14(d)

 Navy has prepared a DoD Legacy proposal to develop standard treatment for building maintenance



- DoD may request future ACHP approval
- Ultimate goal:
 - Integrate standard treatment into DoD's unified facilities criteria (UFC) which are used for all DoD projects
 - Provide better upfront incorporation of historic preservation treatments into project planning and design



Program Comments – 800.14(e)

Wherry and Capehart military family housing for DoD is only program comment issued by ACHP to date



- Process allows agencies to request a single program comment to cover a large group of similar undertakings
- Replaces the need for case-by-case review of individual undertakings under §§ 800.4 – 800.6



Program Comments – 800.14(e)

- Proposed program comments:
 - DoD Unaccompanied Personnel Housing



- DoD Ammunition Storage Facilities
- Army Ammunition manufacturing facilities
- Army Dudded impact areas
- Navy Management of National Register Ships



Why are program alternatives not used more frequently?

- Most program alternatives are geared toward headquarters development for agency-wide use
- Requires agency headquarters to
 - Champion the concept
 - Provide the resources (people and funds)
 - Develop supporting data (historic contexts)
 - Conduct public outreach/consultation
 - Perform required studies/mitigation



Program Alternatives What are the benefits?

- Streamline section 106 process to:
 - Better meet agency missions & goals
 - Adapt to agency structure
 - Reduce administrative burdens & costs
 - Respond more quickly to project needs
 - Better manage historic assets



For Further Information

Dave Berwick

Army Program Manager

Advisory Council on Historic Preservation

Phone: 202-606-8531

Fax: 202-606-8672

Email: dberwick@achp.gov